# **Public Document Pack**

### THE ARGYLL AND BUTE LICENSING BOARD

Tel. (01546) 604128

Kilmory Lochgilphead

18 June 2020

Dear Sir/Madam

### LICENSING (SCOTLAND) ACT 2005

A meeting of the **ARGYLL AND BUTE LICENSING BOARD** will be held **BY SKYPE** on **TUESDAY, 23 JUNE 2020** at **11:00 AM**, which you are requested to attend.

Yours faithfully

DAVID LOGAN

Clerk to the Board

To: All Members of the Licensing Board

### **BUSINESS**

- 1. APOLOGIES
- 2. DECLARATIONS OF INTEREST
- 3. APPROVAL OF MINUTES OF LICENSING BOARD MEETING OF 15TH MAY 2020
- 4. APPLICATION FOR GRANT OF A PREMISES LICENCE
  - (a) 9 Woodside, Craighouse, Isle of Jura, PA60 7YA (Pages 7 10)

Summary Sheet attached – Item 4(a)

### 5. APPLICATION FOR MAJOR VARIATION OF A PREMISES LICENCE

(a) Co-op, 54 Sinclair Street, Helensburgh, G84 8TQ (Pages 11 - 12)

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be

provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

Summary Sheet attached – Item 5(a)

(b) Co-op, Main Street, Bowmore, Isle of Islay, PA43 7JM (Pages 13 - 14)

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

Summary Sheet attached – Item 5(b)

(c) Co-op, Oban Road, Lochgilphead, PA31 8NG (Pages 15 - 16)

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

Summary Sheet attached – Item 5(c)

(d) Co-op, Queen Street, Dunoon, PA23 8AX (Pages 17 - 18)

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005. Summary Sheet attached – Item 5(d)

(e) Co-op, Rieclachan, Campbeltown, PA28 6EE (Pages 19 - 20)

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

Summary Sheet attached – Item 5(e)

(f) Knockderry House Hotel, Shore Road, Cove, Helensburgh, G84 0NX (Pages 21 - 22)

The applicant wishes to vary the licence as follows:-

 To reduce the on-sales hours to the following hours: Monday to Friday 11.00 to 23.00; Saturday 11.00 to 24.00; Sunday 12.30 to 23.00.
 To reinstate the Public bar which was removed under major variation in 2018.

Summary Sheet attached – Item 5(f)

(g) The Glen Bar & Restaurant, Carradale, Campbeltown, PA28 6QG (Pages 23 - 24)

The applicant wishes to vary the licence as follows:-

- 1) To add off sales hours to the licence.
- 2) To add takeaways and deliveries of meals and alcohol.
- 3) To change opening hours on a Sunday from 11.00am to 12 midday.
- 4) To add Conference facilities and Theatre as activities on the licence.

Summary Sheet attached – Item 5(g)

(h) The Mandarin Chinese Restaurant, 86/88 West Princes Street, Helensburgh, G84 8XD (Pages 25 - 26)

The applicants wish to vary the licence as follows:-

- 1) To add off-sales hours to the licence.
- 2) To add takeaway and delivery of alcohol with meals.

Summary Sheet attached – Item 5(h)

 Wm Morrison Supermarkets PLC, 40/42 John Street, Dunoon, PA23 8BJ (Pages 27 - 28)

The applicant wishes to vary the licence as follows:-

 To change the wording at Question 5(f) Any Other Activities. To add Home Delivery shopping service and Click & Collect service as activities on the licence.

Summary Sheet attached – Item 5(i)

### 6. APPLICATION FOR MAJOR VARIATION OF A PREMISES LICENCE (CONTINUED FROM A PREVIOUS MEETING)

(a) Commercial Inn, Cross Street, Campbeltown, PA28 6HU (Pages 29 - 30)

The applicant wishes to vary the licence as follows:-

To extend the licensed area to include an external drinking area
 Change of layout plan to show the external areas.

Summary Sheet attached – Item 6(a)

### 7. APPLICATION FOR GRANT OF A PERSONAL LICENCE

(a) Tarlok Singh, 10 John Street, Upper Flat, Dunoon, PA23 8BN (Pages 31 - 34)

A copy of the letter to the applicant together with letter from Police Scotland dated 23 March 2020 is attached.

### 8. APPLICATION FOR REVIEW OF A PERSONAL LICENCE

(a) Johannes Van der Wal, The Old Schoolhouse, Kilninver, PA34 4UT (Pages 35 - 38)

A copy of the letter to the licence holder together with letter from Police Scotland dated 23 March 2020 is attached.

### 9. APPLICATION FOR REVIEW OF A PREMISES LICENCE

(a) Keystore, 8-10 Old Luss Road, Helensburgh, G84 7BJ (Pages 39 - 44)

A copy of the letter to the licence holder together with letter from Police Scotland dated 18 November 2019, and the licence holder's written submission is attached.

### **10. ANY OTHER BUSINESS**

(a) Report on Review of Licensing Policy Statement (Pages 45 - 96)

### 11. NEXT LICENSING BOARD MEETING

The next Licensing Board Meeting will be held on 8<sup>th</sup> September 2020 at 11.00am.

### Argyll and Bute Licensing Board

Councillor Gordon Blair Councillor Robin Currie Councillor Audrey Forrest Councillor Roderick McCuish Councillor Sandy Taylor Councillor Rory Colville Councillor Lorna Douglas Councillor David Kinniburgh Councillor Jean Moffat Councillor Richard Trail

Contact: Margaret MacLean Tel: 01546 604338

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# Argyll and Bute Licensing Board

# 23<sup>rd</sup> June 2020

## **APPLICATION FOR GRANT OF A PREMISES LICENCE**

NAME OF PREMISES: 9 Woodside, Craighouse, Isle of Jura, PA60 7YA

APPLICANT: David MacLean, Address as above

AGENT: n/a

#### **DESCRIPTION OF PREMISES:**

Private Residence. 4 bedroom, Semi Detached house. One room only to be used for business purposes.

|           | LICENSED HOURS APPLIED FOR |                |  |
|-----------|----------------------------|----------------|--|
|           | ON SALES                   | OFF SALES      |  |
| Monday    | N/A                        | 10.00 to 22.00 |  |
| Tuesday   | N/A                        | 10.00 to 22.00 |  |
| Wednesday | N/A                        | 10.00 to 22.00 |  |
| Thursday  | N/A                        | 10.00 to 22.00 |  |
| Friday    | N/A                        | 10.00 to 22.00 |  |
| Saturday  | N/A                        | 10.00 to 22.00 |  |
| Sunday    | N/A                        | 10.00 to 22.00 |  |

**ACTIVITIES:-** Online whisky sales.

SEASONAL VARIATION:- N/A

**CAPACITY OF PREMISES:-** N/A

**LSO COMMENTS:** This application is for an off sales only facility in a private dwelling. It is the applicant's intention to sell whisky online and the alcohol wil be despatched from the applicant's bedroom. There will be no public access, so a capacity figure is not relevant and there will be no

staff. As this is an off sales application, it is not necessary to include children and young person access terms at Question 6 of the operating plan. The applicant's children will not be allowed access to the licensed area.

If the application is granted the LSO will liaise with the applicant in relation to online and distance selling regulations.

### EHO

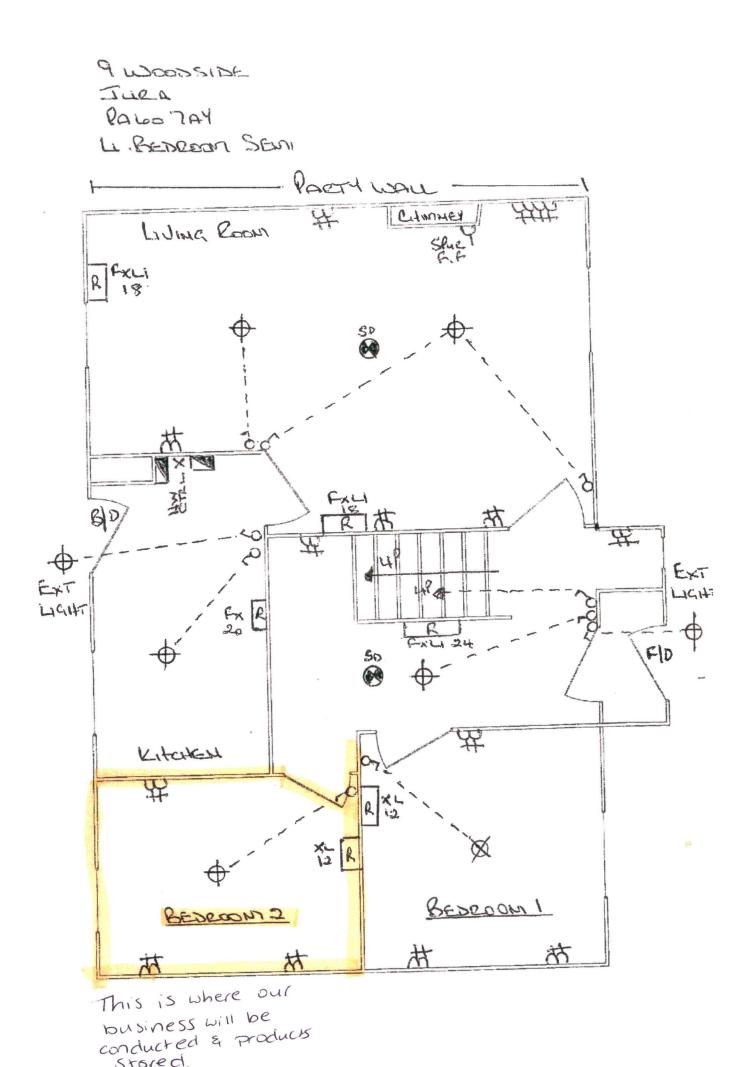
The EHO has been made aware of this application and no comments have been received.

#### POLICE COMMENTS: No Police objections

#### **OBJECTIONS/REPRESENTATIONS:** None

#### POINTS FOR CONSIDERATION:-

1) Still awaiting the Section 50 Certificate from Building Standards. THIS HAS NOW BEEN RECEIVED.



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# Argyll and Bute Licensing Board

### 23<sup>rd</sup> June 2020

## **VARIATION OF A PREMISES LICENCE**

NAME OF PREMISES: Co-op, 54 Sinclair Street, Helensburgh, G84 8TQ

APPLICANT: Co-operative Group Food Ltd., 1 Angel Square, Manchester, M60 0AG

AGENT: Hill Brown Licensing, RWF House, 5 Renfield Street, Glasgow, G2 5EZ

#### **DESCRIPTION OF PREMISES:**

Self contained supermarket with car parking facilities adjoining.

|           | EXISTING CORE HOURS |                |
|-----------|---------------------|----------------|
|           | ON SALES            | OFF SALES      |
| Monday    | N/A                 | 10.00 to 22.00 |
| Tuesday   | N/A                 | 10.00 to 22.00 |
| Wednesday | N/A                 | 10.00 to 22.00 |
| Thursday  | N/A                 | 10.00 to 22.00 |
| Friday    | N/A                 | 10.00 to 22.00 |
| Saturday  | N/A                 | 10.00 to 22.00 |
| Sunday    | N/A                 | 10.00 to 22.00 |

#### **DETAILS OF VARIATIONS SOUGHT:-**

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

### CURRENT WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES:-

The sale of fresh and frozen food, confectionery and all good as normally sold in alcohol convenience stores.

**LSO** An application to bring the Co-op, Helensburgh, in line The Co-op Group activities and with Board policy, relative to delivery of food and alcohol. This also confirms the additional activity to be performed particularly during present lockdown and beyond

<u>l.e.</u>

Amend the box underneath activities to read: Recorded background music may be played within and out with core hours.

Amend the box at Q5 (f) to read:

The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and out with licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

No issues.

#### EHO

No issues, EHO is monitoring deliveries in terms of lockdown guidance and social distancing etc.

**POLICE COMMENTS:** No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

### 23<sup>rd</sup> June 2020

### **VARIATION OF A PREMISES LICENCE**

**NAME OF PREMISES:** Co-op, Main Street, Bowmore, Isle of Islay, PA43 7JM

APPLICANT: Co-operative Group Food Ltd., 1 Angel Square, Manchester, M60 0AG

AGENT: Hill Brown Licensing, RWF House, 5 Renfield Street, Glasgow, G2 5EZ

#### **DESCRIPTION OF PREMISES:**

The premises are a rural convenience store with off-sales provision.

|           | EXISTING CORE HOURS |                |
|-----------|---------------------|----------------|
|           | ON SALES            | OFF SALES      |
| Monday    | N/A                 | 10.00 to 22.00 |
| Tuesday   | N/A                 | 10.00 to 22.00 |
| Wednesday | N/A                 | 10.00 to 22.00 |
| Thursday  | N/A                 | 10.00 to 22.00 |
| Friday    | N/A                 | 10.00 to 22.00 |
| Saturday  | N/A                 | 10.00 to 22.00 |
| Sunday    | N/A                 | 10.00 to 22.00 |

#### **DETAILS OF VARIATIONS SOUGHT:-**

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

### CURRENT WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES:-

The premises will operate as a local convenience store selling fresh and frozen food, toiletries, household items, pet food, soft drinks, confectionery, tobacco and cigarettes, stationery and all items normally sold in a convenience store, including alcohol for consumption off the premises. Trading hours for the store will be 6.00am - 11.00pm.

**LSO:** This application is to amend the operating plan as follows:

#### Question 5: Outwith Core Hours Activity Box

"Recorded background music may be played within and outwith core hours."

Question 5(f): Any Other Activities Box

"The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005."

This amendment to the application introduces home deliveries, including alcohol, as an activity.

EHO

The EHO has been made aware of this application and no comments have been received.

POLICE COMMENTS: No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

## 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

NAME OF PREMISES: Co-op, Oban Road, Lochgilphead, PA31 8NG

APPLICANT: Co-operative Group Food Ltd., 1 Angel Square, Manchester, M60 0AG

AGENT: Hill Brown Licensing, RWF House, 5 Renfield Street, Glasgow, G2 5EZ

#### **DESCRIPTION OF PREMISES:**

Local convenience store being a self-contained shop with adjacent car parking.

|           | EXISTING CORE HOURS |                |
|-----------|---------------------|----------------|
|           | ON SALES            | OFF SALES      |
| Monday    | N/A                 | 10.00 to 22.00 |
| Tuesday   | N/A                 | 10.00 to 22.00 |
| Wednesday | N/A                 | 10.00 to 22.00 |
| Thursday  | N/A                 | 10.00 to 22.00 |
| Friday    | N/A                 | 10.00 to 22.00 |
| Saturday  | N/A                 | 10.00 to 22.00 |
| Sunday    | N/A                 | 10.00 to 22.00 |

#### **DETAILS OF VARIATIONS SOUGHT:-**

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

### CURRENT WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES:-

The sale of fresh and frozen food, confectionery and all goods as normally sold in a local convenience store.

**LSO:** This application is to amend the operating plan as follows:

#### Question 5: Outwith Core Hours Box

"Amend the box underneath activities to read: Recorded background music may be played within and outwith core hours".

#### Question 5(f): Any Other Activities Box

"Amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005".

This amendment to the application introduces home deliveries, including alcohol, as an activity.

#### EHO

The EHO has been made aware of this application and no comments have been received.

**POLICE COMMENTS:** No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

# 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

NAME OF PREMISES: Co-op, Queen Street, Dunoon, PA23 8AX

APPLICANT: Co-operative Group Food Ltd., 1 Angel Square, Manchester, M60 0AG

AGENT: Hill Brown Licensing, RWF House, 5 Renfield Street, Glasgow, G2 5EZ

#### **DESCRIPTION OF PREMISES:**

The premises are a local convenience store extending to 13,290 sq feet with off-sales facility in a detached building located off the high street.

|           | EXISTING CORE HOURS |                |
|-----------|---------------------|----------------|
|           | ON SALES            | OFF SALES      |
| Monday    | N/A                 | 10.00 to 22.00 |
| Tuesday   | N/A                 | 10.00 to 22.00 |
| Wednesday | N/A                 | 10.00 to 22.00 |
| Thursday  | N/A                 | 10.00 to 22.00 |
| Friday    | N/A                 | 10.00 to 22.00 |
| Saturday  | N/A                 | 10.00 to 22.00 |
| Sunday    | N/A                 | 10.00 to 22.00 |

### **DETAILS OF VARIATIONS SOUGHT:-**

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries

may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

### CURRENT WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES:-

The sale of general groceries fresh, frozen, chilled and canned foods with fresh fruit and vegetables to include delivery service in the local area.

**LSO:** An application to bring the Co-op, Dunoon, in line with The Co-op Group activities and with Board policy, relative to delivery of food and alcohol. This also confirms the additional activity to be performed particularly during present lockdown and beyond

<u>l.e.</u>

Amend the box underneath activities to read: Recorded background music may be played within and out with core hours.

Amend the box at Q5 (f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and out with licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

No issues

EHO

No issues. EHO is monitoring deliveries in terms of lockdown guidance and social distancing etc.

POLICE COMMENTS: No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

## 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

NAME OF PREMISES: Co-op, Rieclachan, Campbeltown, PA28 6EE

APPLICANT: Co-operative Group Food Ltd., 1 Angel Square, Manchester, M60 0AG

AGENT: Hill Brown Licensing, RWF House, 5 Renfield Street, Glasgow, G2 5EZ

#### **DESCRIPTION OF PREMISES:**

Self contained convenience store with off-sale facility situated on the main road within a rural town.

|           | EXISTING CORE HOURS |                |
|-----------|---------------------|----------------|
|           | ON SALES            | OFF SALES      |
| Monday    | N/A                 | 10.00 to 22.00 |
| Tuesday   | N/A                 | 10.00 to 22.00 |
| Wednesday | N/A                 | 10.00 to 22.00 |
| Thursday  | N/A                 | 10.00 to 22.00 |
| Friday    | N/A                 | 10.00 to 22.00 |
| Saturday  | N/A                 | 10.00 to 22.00 |
| Sunday    | N/A                 | 10.00 to 22.00 |

#### **DETAILS OF VARIATIONS SOUGHT:-**

The applicants wish to vary the licence as follows:-

a) To amend the box underneath activities to read: Recorded background music may be played within and outwith core hours.

b) To amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005.

### CURRENT WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES:-

The sale of fresh and frozen food, confectionery and all goods as normally sold in a local convenience store.

**LSO:** This application is to amend the operating plan as follows:

#### Question 5: Outwith Core Hours Box

"Amend the box underneath activities to read: Recorded background music may be played within and outwith core hours".

#### Question 5(F): Any Other Activities Box

"Amend the box at Q5(f) to read: The sale of food, non-food items and other household goods, and the provision of ancillary consumer services within and outwith licensed hours. Home deliveries may be provided to customers. Alcohol will only be delivered in terms of and compliance with the relevant provisions of the Licensing (Scotland) Act 2005".

This amendment to the application introduces home deliveries, including alcohol, as an activity.

#### EHO

The EHO has been made aware of this application and no comments have been received.

**POLICE COMMENTS:** No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

# 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

**NAME OF PREMISES:** Knockderry House Hotel, Shore Road, Cove, Helensburgh, G84 0NX

APPLICANT: Murdo MacLeod, Heron Point, Shore Road, Cove, Helensburgh, G84 0NX

AGENT: N/A

### **DESCRIPTION OF PREMISES:**

The hotel is a large building having several functions rooms, a very small public bar area, lounge area and three separate restaurant areas. There are two verandah areas one of which is designed for access by wheelchair from the hotel and other disabled features have been incorporated into the design. Meal service takes place in all the public areas and on the verandahs. The principal activity is the provision of restaurant and accommodation and function facilities. The hotel is a free standing listed Victorian Country House Hotel, solely occupied, rated 4 star and 'Rosetted'. On Loch Long, a lightly populated area, it serves the local residential and business community as well as tourists many of them from abroad. Sitting in its own grounds the hotel has car parking for its 18 staff as well as for 40 customer vehicles and moorings for 6 yachts.

|           | EXISTING CORE HOURS |           | PROPOSED CORE HOURS |           |
|-----------|---------------------|-----------|---------------------|-----------|
|           | ON SALES            | OFF SALES | ON SALES            | OFF SALES |
| Monday    | 11.00 to 24.00      | N/A       | 11.00 to 23.00      | N/A       |
| Tuesday   | 11.00 to 24.00      | N/A       | 11.00 to 23.00      | N/A       |
| Wednesday | 11.00 to 24.00      | N/A       | 11.00 to 23.00      | N/A       |
| Thursday  | 11.00 to 24.00      | N/A       | 11.00 to 23.00      | N/A       |
| Friday    | 11.00 to 01.00      | N/A       | 11.00 to 23.00      | N/A       |
| Saturday  | 11.00 to 01.00      | N/A       | 11.00 to 24.00      | N/A       |
| Sunday    | 12.30 to 23.00      | N/A       | 12.30 to 23.00      | N/A       |

ITEM 5(f)

#### **DETAILS OF VARIATIONS SOUGHT:-**

The applicant wishes to vary the licence as follows:-

1) To reduce the on-sales hours to the following hours: Monday to Friday 11.00 to 23.00; Saturday 11.00 to 24.00; Sunday 12.30 to 23.00.

2) To reinstate the Public bar which was removed under major variation in 2018.

**LSO:** An application to update the Operating Plan to fall in line with current customer demand.

#### **Operating Plan**

Question 2

Current licensing hours to be reduced.

| Current on sales; | Monday till Thursday 11:00 till midnight |                  |  |
|-------------------|--|------------------|--|
|                   | Friday and Saturday 11:00 till 01:00     |                  |  |
|                   | Sunday                                   | 12:30 till 23:00 |  |
| Proposed;         | Monday till Thursday 11:00 till 23:00    |                  |  |
|                   | Friday and Saturday 11:00 till midnight  |                  |  |
|                   | Sunday                                   | 12:30 till 23:00 |  |

#### Activities 5(f) any other activities

Due to lack of demand in the past, the applicant decided to remove casual footfall to the premises and remain on a booking entry only. Local demand has returned due to a lack of like vicinity in the area and the applicant seeks to restore activities and description of premises to include entry without booking and to restore use of the bar to the public as before.

Remove - we wish to restrict sale of alcohol on the premises to residents and their guests, and to non-residents who are attending a function and/or consuming food

The Board may be minded to advise that the above be added to the description of premises within the Premises Licence.

EHO

The EHO is aware of this application and has no issues.

POLICE COMMENTS: No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

# 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

NAME OF PREMISES: Glen Bar & Restaurant, Carradale, Campbeltown, PA28 6QG

APPLICANT: William Currie, Address as above

AGENT: N/A

#### **DESCRIPTION OF PREMISES:**

Lounge bar, with restaurant/function area, and including terrace and beer garden, with kitchen and associated storage and toilet accommodation.

|           | EXISTING CORE HOURS |           | PROPOSED CORE HOURS |                |
|-----------|---------------------|-----------|---------------------|----------------|
|           | ON SALES            | OFF SALES | ON SALES            | OFF SALES      |
| Monday    | 11.00 to 23.00      | N/A       | 11.00 to 23.00      | 11.00 to 22.00 |
| Tuesday   | 11.00 to 23.00      | N/A       | 11.00 to 23.00      | 11.00 to 22.00 |
| Wednesday | 11.00 to 23.00      | N/A       | 11.00 to 23.00      | 11.00 to 22.00 |
| Thursday  | 11.00 to 23.00      | N/A       | 11.00 to 23.00      | 11.00 to 22.00 |
| Friday    | 11.00 to 24.00      | N/A       | 11.00 to 23.00      | 11.00 to 22.00 |
| Saturday  | 11.00 to 24.00      | N/A       | 11.00 to 24.00      | 11.00 to 22.00 |
| Sunday    | 11.00 to 23.00      | N/A       | 12.00 to 23.00      | 12.00 to 22.00 |

#### **DETAILS OF VARIATIONS SOUGHT:-**

The applicant wishes to vary the licence as follows:-

- 1) To add off sales hours to the licence.
- 2) To add takeaways and deliveries of meals and alcohol.
- 3) To change opening hours on a Sunday from 11.00am to 12 midday.

4) To add Conference facilities and Theatre as activities on the licence.

**CURRENT ACTIVITIES:** Restaurant; Bar meals; Celebrations; Funerals; Club meetings; Music; Live performances; Dance; Televised sport; Outdoor drinking.

**ADD WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES:** Delivery of food and alcohol. All deliveries/collections will be in accordance with the provisions of Licensing (Scotland) Act 2005. Deliveries/collections containing alcohol will be subject to Challenge 25.

**LSO:** This application is to amend the operating plan as follows:

<u>Question 1: Sale of Alcohol on Premises</u> Amend from On Sales only to On and Off Sales

<u>Question 2: On Sales of Alcohol</u> Amend start time on a Sunday from 1100 hours to 1200 hours.

<u>Question 3: Off Sales of Alcohol</u> Add 1100 hours to 2200 hours (Mon to Sat) and 1200 hours to 2200 hours (Sun)

Question 5(a): Activities Add Conference Facilities.

<u>Question 5(c): Activities</u> Add Theatre.

#### Question 5(c): Additional Activities

Delivery of food and alcohol. All deliveries/collections will be in accordance with the provisions of Licensing (Scotland) Act 2005. Deliveries/collections containing alcohol will be subject to Challenge 25.

#### EHO

The EHO has been made aware of this application and no comments have been received.

POLICE COMMENTS: No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

# 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

| NAME OF PREMISES: | The Mandarin Chinese Restaurant, 86/88 West Princes Street, Helensburgh, |
|-------------------|--|
|                   | G84 8XD  |

APPLICANT: Sau-Ling Hew & Nyik Hin Hew, 16 Endrick Wynd, Helensburgh, G84 7SU

AGENT: N/A

#### **DESCRIPTION OF PREMISES:**

Licensed single storey restaurant situated in tourist orientated town in commercial range of properties.

|           | EXISTING CORE HOURS |           | PROPOSED       | CORE HOURS     |
|-----------|---------------------|-----------|----------------|----------------|
|           | ON SALES            | OFF SALES | ON SALES       | OFF SALES      |
| Monday    | 11.00 to 01.00      | N/A       | 11.00 to 01.00 | 17.00 to 22.00 |
| Tuesday   | 11.00 to 01.00      | N/A       | 11.00 to 01.00 | 17.00 to 22.00 |
| Wednesday | 11.00 to 01.00      | N/A       | 11.00 to 01.00 | 17.00 to 22.00 |
| Thursday  | 11.00 to 01.00      | N/A       | 11.00 to 01.00 | 17.00 to 22.00 |
| Friday    | 11.00 to 01.00      | N/A       | 11.00 to 01.00 | 17.00 to 22.00 |
| Saturday  | 11.00 to 01.00      | N/A       | 11.00 to 01.00 | 17.00 to 22.00 |
| Sunday    | 12.30 to 01.00      | N/A       | 12.30 to 01.00 | 17.00 to 22.00 |

### **DETAILS OF VARIATIONS SOUGHT:-**

The applicants wish to vary the licence as follows:-

- 1) To add off-sales hours to the licence.
- 2) To add takeaway and delivery of alcohol with meals.

**CURRENT ACTIVITIES:** Restaurant; Receptions including weddings, birthdays etc; Recorded music.

ADD WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES: Food and alcohol takeaway/delivery service.

**LSO:** An application to add off sales to the operating plan to allow delivery of food and alcohol during and possibly beyond lockdown.

The applicant and her clients are aware of government guidelines and requirements in terms of the current social distancing/health and safety aspects.

Off sales hours sought; 5:00pm till 10:00pm

EHO

EHO is aware and will monitor delivery process in terms of guidelines, social distancing, health and safety etc.

POLICE COMMENTS: No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

# 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

NAME OF PREMISES: Morrisons, 40/42 John Street, Dunoon, PA23 8BJ

APPLICANT: Wm Morrison Supermarkets plc., Hilmore House, Gain Lane, Bradford, BD3 7DL

AGENT: Gosschalks, Queens Gardens, Hull, HU1 3DZ

#### **DESCRIPTION OF PREMISES:**

Supermarket, part of a national chain, retailing food, non-food items, and other household goods and providing ancillary consumer services.

|           | EXISTING CORE HOURS |                |
|-----------|---------------------|----------------|
|           | ON SALES            | OFF SALES      |
| Monday    | N/A                 | 10.00 to 22.00 |
| Tuesday   | N/A                 | 10.00 to 22.00 |
| Wednesday | N/A                 | 10.00 to 22.00 |
| Thursday  | N/A                 | 10.00 to 22.00 |
| Friday    | N/A                 | 10.00 to 22.00 |
| Saturday  | N/A                 | 10.00 to 22.00 |
| Sunday    | N/A                 | 10.00 to 22.00 |

### **DETAILS OF VARIATIONS SOUGHT:-**

The applicant wishes to vary the licence as follows:-

1) To change the wording at Question 5(f) Any Other Activities. To add Home Delivery shopping service and Click & Collect service as activities on the licence.

### CURRENT WORDING AT QUESTION 5(F) ANY OTHER ACTIVITIES:-

Products other than alcohol will be sold and ancillary consumer services provided during all or part of the period between 6am and 12 midnight each day subject to customer demand and other statutory consents where required.

The Premises Licence holder may offer Occasional free samples/tastings of alcohol products to its customers over 18 within the alcohol display area during core licensed hours

LSO An application to amend section 5(f) of the operating plan which currently reads;

Products other than alcohol will be sold and ancillary consumer services provided during all or part of the period between 6am and 12 midnight each day subject to customer demand and other statutory consents where required.

The premises licence holder may offer occasional free samples/tastings of alcohol products to its customers over 18 within the alcohol display area during core licensed hours

To add the phrase; A home delivery shopping service and a click and collect service may be operated from the store.

This addition brings the store in line with Board policy and lockdown customer demand for the delivery of both food and alcohol.

No issues;

### EHO

No issues. EHO will monitor deliveries in terms of lockdown guidance and social distancing etc.

POLICE COMMENTS: No Police objections

**OBJECTIONS/REPRESENTATIONS:** None



# Argyll and Bute Licensing Board

# 23<sup>rd</sup> June 2020

# **VARIATION OF A PREMISES LICENCE**

NAME OF PREMISES: Commercial Inn, Cross Street, Campbeltown, PA28 6HU

APPLICANT: Patrick Tumelty, 21 Kilkerran Park, Campbeltown, PA28 6UG

AGENT: Stewart Balfour & Sutherland, Kinloch Hall, Campbeltown, PA28 6DL

### **DESCRIPTION OF PREMISES:**

The premises are an end terraced premises situated at a corner serving the local community located in the main square of the town centre.

The premises consists of a public bar with ladies and gents toilet facilities, pool room, lounge bar with ladies toilet facilities, small food utility area. The premises have an exterior courtyard cellar and storage area.

|           | EXISTING CORE HOURS |           |
|-----------|---------------------|-----------|
|           | ON SALES            | OFF SALES |
| Monday    | 11.00 to 01.00      | n/a       |
| Tuesday   | 11.00 to 01.00      | n/a       |
| Wednesday | 11.00 to 01.00      | n/a       |
| Thursday  | 11.00 to 01.00      | n/a       |
| Friday    | 11.00 to 01.00      | n/a       |
| Saturday  | 11.00 to 01.00      | n/a       |
| Sunday    | 11.00 to 01.00      | n/a       |

### **DETAILS OF VARIATIONS SOUGHT:-**

The applicant wishes to vary the licence as follows:-

- 1) To extend the licensed area to include an external drinking area
- 2) Change of layout plan to show the external areas.

**LSO:-** The applicant premises is a traditional public house with public bar and lounge bar, both opening on to Cross Street, Campbeltown. The premises is situated on the corner of Cross Street and Burnside Street, Campbeltown.

This application is to add an outdoor drinking area as part of the activities at Question 5(d) of the operating plan. Examination of the proposed layout plan shows the outdoor area hatched green and extending from Cross Street round the corner into Burnside Street. From local knowledge of the area, the LSO is aware that the corner referred to is very tight with a blind spot whether you look from Cross Street to Burnside Street or vice-versa. In addition, there is two-way traffic flow on Burnside Street at this point and one-way traffic flow along Cross Street, as indicated in the plan.

Contact has been made with the agent acting for the applicant and he will now revise the layout plan to remove the corner area and obtain the necessary permissions for outdoor drinking in a public area from planning and roads departments.

EHO

The EHO has been made aware of this application and no comments have been received.

POLICE COMMENTS: No Police objections

#### **OBJECTIONS/REPRESENTATIONS:** None

#### POINTS FOR CONSIDERATION:-

1) Awaiting amended layout plan as per LSO's comments. Also awaiting consents from Planning and Roads Services.

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# Agenda Item 9a

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Agenda Item 10a **ARGYLL AND BUTE LICENSING BOARD** 

## **STATEMENT OF LICENSING POLICY REVIEW (2020)**

#### 1. Public Consultation

- 1.1 Members of the Board will recall that they recently agreed to hold a public consultation on the new draft Statement of Licensing Policy. This was carried out through a combination of direct consultation with the relevant parties, and details of the consultation being posted on Argyll and Bute Council's website, in order to engage a wider range of stakeholders.
- 1.2 The consultation period was originally set to run from 24<sup>th</sup> February 2020 until 22<sup>nd</sup> March 2020. However, this consultation period was extended until 17<sup>th</sup> April 2020, and again until 15<sup>th</sup> May 2020 as a result of the coronavirus outbreak.

#### 2. Consultation Responses

- 2.1 Over the extended consultation period, a total of nine responses were received from a range of stakeholders covering several localities within Argyll and Bute.
- 2.2 A table of the responses, along with details of the suggested actions where applicable, is attached as Appendix 1.
- 2.3 An updated version of the draft Statement of Licensing Policy, incorporating the above consultation comments and responses (which will be visible to Members via comments and/or track changes for ease of reference) is attached as Appendix 2.

#### 3. Recommendation

3.1 Members are invited to consider the consultation responses received, take note of any suggested actions arising from them and thereafter agree on the Board's finalised Statement of Licensing Policy in order for it to be published.

#### SUSAN MAIR

Depute Clerk

#### Appendices

- 1. Consultation on Draft Statement of Licensing Policy (2020) Table of Responses and Suggested Actions
- 2. Updated Draft Statement of Licensing Policy

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## CONSULTATION ON DRAFT STATEMENT OF LICENSING POLICY 2020 TABLE OF RESPONSES AND SUGGESTED ACTIONS

| Ref. | Date     | Consultee details  | Response   | Suggestion Action/Response  | ]       |
|------|----------|--|--|---|---------|
| 1.   | 4/3/2020 | Alan Wilson  | How much taxpayers' money has been spent on producing such a wordy document?<br>A complete waste of council employees' time.   | Document is required by legislation<br>and must be sufficiently detailed for<br>the benefit of all parties using it.<br>No further action required. | -       |
| 2.   | 4/3/2020 | Raymond Park and<br>Eric Dearie (Argyll &<br>Bute Licensing<br>Standards Officers) | <ul> <li>9:15; could this paragraph be deemed as imposing a condition more onerous than the national;</li> <li>i.e., the national condition is silent on training for Vol/Orgs in terms of occasional licences. The policy suggesting "will impose" seems to go beyond policy and stray into requirement for legislative adjustment?</li> </ul>  | Consider whether 9.15 should still be included.   | Page 47 |
|      |          |  | <ul> <li>14:1 This paragraph could possible confuse applicants. I have highlighted those parts in red.</li> <li>"In respect of premises which sell alcohol solely for consumption off the premises, it will be a condition that displays of alcohol on those premises is confined to a single area. The applicant must clearly identify the alcohol display area by delineating it in the layout plan</li> <li>The policy goes onto suggest an exemption to this single area which could be misconstrued as multiple inaccessible areas;</li> <li>"The only exception to the foregoing is that the Board may agree to</li> </ul> | to clarify the position.  |         |

(Consultation period: 24<sup>th</sup> February 2020 – 15<sup>th</sup> May 2020)

|    |           |  | <ul> <li>alcohol being displayed in other areas provided they are inaccessible to the public – e.g. behind the counter, locked display cabinet, etc."</li> <li>our understanding is that there can be only two areas, one accessible and one inaccessible.</li> <li>It may be better to utilise the phrase in condition 13;</li> <li>"alcohol which is for sale only for consumption off the premises may be displayed only in one or both of the following– <ul> <li>(a) A single area of the premises agreed between the Licensing Board and the holder of the licence; or</li> <li>(b) A single area of the premises which is inaccessible to the public."</li> </ul> </li> </ul> |   |      |
|----|-----------|--|--|---|------|
| 3. | 4/3/2020  | Julian Wormleighton                                | Thank you for sending me for consultation your draft Statement of Licensing Policy 2020. I have examined that document and have no comments to offer.  | No further action required.   | Page |
| 4. | 5/3/2020  | Brian Linington                                    | As a resident & householder living in Helensburgh I complement<br>the author(s) on an excellent job. No comment on text. Please note<br>a minor typo @ Para 8.19, line 2.  | Minor typo identified in 8.19 to be<br>corrected:<br><i>"curtailment of music at a certain a</i><br><i>time"</i>  | 48   |
| 5. | 23/3/2020 | James McCallum<br>(Lodge Loch Fyne<br>Social Club) | Dear Sir, I note the consultation period on the statement of<br>licensing policy has been extended till 17th April, 2020.<br>I propose this is extended indefinitely till the coronavirus outbreak<br>has been controlled.<br>I also think the proposed policy will need re-drafted from scratch in<br>a more sympathetic, business-positive way, if there is to be any<br>future of the licensing trade in Argyll and Bute, once that period<br>comes.  | Consultation was extended again until 15 <sup>th</sup> May. Responses are submitted remotely so coronavirus outbreak has not impacted on ability to make representations. Stakeholders have been given ample opportunity to participate and the process is already behind schedule. Therefore there is no scope to extend indefinitely. |      |

|    |          |                     |   | Policy does not need to be re-drafted<br>from scratch. It covers the areas<br>prescribed by regulations and is<br>drafted in accordance with the model<br>form.<br>No further action required.   |         |
|----|----------|---------------------|---|--|---------|
| 6. | 9/4/2020 | Esther Cairney Duff | I had written an enquiry to a Licensing Officer some months ago<br>about the use of vape e-cigarettes in licensed premises in Argyll<br>and Bute. At that time I was told that the use of e-cigarettes on<br>licensed premises was at the discretion of the license holder.<br>I write now to ask if this policy could be reconsidered. In other<br>council areas around Scotland, the use of e-cigarettes in public<br>premises, including licensed premises, is banned. I feel that Argyll<br>and Bute is slightly behind the times in its policy in this area.<br>I know that some license holders in Argyll and Bute instil a ban,<br>voluntarily, on e-cigarettes. However, I feel that a stronger lead<br>from the Council, towards outlawing the use of e-cigarettes across<br>all licensed premises, is overdue and would bring the council in line<br>with other local authority areas in Scotland.<br>I would be grateful if you would give this further consideration<br>before you publish your final policy for this year. | Research has been carried out to<br>determine whether other Boards<br>across the country have been taking a<br>policy stance in relation to e-<br>cigarettes in pubs. No other policies of<br>the other Boards looked at take a<br>stance on the use of e-cigarettes at<br>Board level. The majority, like us only<br>have measures relating to provision of<br>ashtrays, monitoring noise in smoking<br>areas, sweeping up smoking litter<br>from the front of premises, etc.<br>The relevant legislation in terms of<br>smoking in public places is the<br>Smoking, Health and Social Care<br>(Scotland) Act 2005. This is the<br>legislation banning smoking in<br>enclosed public places in Scotland,<br>but it only applies to products<br>containing tobacco. There is no<br>equivalent legislation which prohibits<br>vaping in public places. Premises may<br>introduce their own policies on this,<br>but as they're not legal obligations -<br>any enforcement is limited. Even if<br>Argyll and Bute Council looks to<br>introduce its own policy, that would be<br>limited to Council property, and it | Page 49 |

|    |         |                                     |  | would be a matter for the Council - not<br>the Licensing Board.<br>Therefore, it is proposed to add the<br>following wording into the Policy<br>Statement in order to clarify/confirm<br>the above legal position: "The Board<br>acknowledges that smoking is not<br>a licensing matter but one for other<br>legislation. The Board agrees that<br>licence holders will be aware of<br>their own statutory responsibilities<br>concerning smoking in public<br>places." |         |
|----|---------|-------------------------------------|--|---|---------|
| 7. | 16/4/20 | Craignish Village<br>Hall Committee | We support the Statement of Licensing Policy and the updates that<br>have been proposed but we are concerned of the effect that the<br>conditions imposed in section 9.15 will have on our organisation<br>and the community work that we do.<br>Within this section it is stated that "the Board will impose a<br>condition on the grant of occasional licences which will require any<br>person selling, pouring or delivering alcohol in terms of the<br>occasional licence to either hold a training qualification, or<br>alternatively to be trained to the standard prescribed in the<br>Licensing (Training of Staff) (Scotland) Regulations 2007. The<br>Board will impose such a condition on events such as weddings,<br>birthday parties and other celebratory events or concerts or large<br>public events where the consumption of alcohol often forms a<br>significant aspect of the occasion. The Board will not impose it on<br>small community events such as PTA fundraisers, where the<br>consumption of alcohol is ancillary to the event."<br>Whilst we do not apply for many occasional licences, when we do it<br>is for larger events (that fall within this condition) and these are an<br>essential part of our fundraising efforts to keep the hall maintained<br>and open for community use. As a not-for-profit, we rely heavily on | above) in terms of whether imposing<br>such a condition could be challenged   | Page 50 |

GM / LGL - 019117 / 499359

| 8.       15/5/20<br>(Late)       Kate Watt<br>(Campbeltown<br>Whisky Company<br>Ltd)       I would like to request that consideration be given to applications<br>whose main purpose is as a visitor centre/tasting room to promote<br>local produce (such as scotch whisky and/or gin) and/or educate<br>consumers about locally produced alcoholic beverages.       Suggest that the issues raised here<br>are more for consideration on receipt<br>of the individual premises licence<br>application, rather than a matter for<br>the Policy Statement?         My husband and I are in the process of starting our own<br>independent bottling company in Campbeltown and, as part of our<br>offices, to promote our products through ticketed tastings. However<br>our operating plan is likely to differ considerably from a traditional<br>pub/off sales premises in that we would not want to be open to the<br>public a set number of hours or days a week but rather operate on<br>an 'on demand' basis so we can best respond to customer demand.       Soften example, we'd like to be able to offer tastings, and off-sales<br>to people attending said tastings, between the hours of 11am and<br>10pm, 7 days a week. These may be at set times, or more likely<br>would be pre-booked. However, we wouldn't expect to be hosting<br>tastings all day, every day. Far from it! If there could be provision<br>made within the policy for being able to operate within certain hours<br>but without having to staff the premises at all stated times it would<br>be very much appreciated. (Apologies if it's already in there - I only<br>had time for a very quick read through). |    |                                | the help of volunteers and committee members, many of which<br>work behind the bar on rotation. We are concerned that the<br>implications of this proposed change would result in an<br>unaffordable cost to the Hall and limit the events we can run,<br>having a real impact on our ability to continue to operate.<br>We understand that someone with a personal licence has the<br>authority to train bar staff. Whilst this is a better option for us we<br>are also concerned about the practical implications this will have on<br>our pool of volunteers that are frequently changing.  |   |
|---|----|--------------------------------|---|---|
| economies around Argyll and Bute, that others may be in the same  | 8. | (Campbeltown<br>Whisky Company | <ul> <li>whose main purpose is as a visitor centre/tasting room to promote local produce (such as scotch whisky and/or gin) and/or educate consumers about locally produced alcoholic beverages.</li> <li>My husband and I are in the process of starting our own independent bottling company in Campbeltown and, as part of our business plan, would like to have a licensed tasting room at our offices, to promote our products through ticketed tastings. However our operating plan is likely to differ considerably from a traditional pub/off sales premises in that we would not want to be open to the public a set number of hours or days a week but rather operate on an 'on demand' basis so we can best respond to customer demand.</li> <li>So for example, we'd like to be able to offer tastings, and off-sales to people attending said tastings, between the hours of 11am and 10pm, 7 days a week. These may be at set times, or more likely would be pre-booked. However, we wouldn't expect to be hosting tastings all day, every day. Far from it! If there could be provision made within the policy for being able to operate within certain hours but without having to staff the premises at all stated times it would be very much appreciated. (Apologies if it's already in there - I only had time for a very quick read through).</li> </ul> | are more for consideration on receipt<br>of the individual premises licence<br>application, rather than a matter for<br>the Policy Statement?<br>Softening on the wording surrounding<br>the purported "duty to trade" section<br>addresses the main concern raised<br>here that there is no requirement to<br>stay open for all operating hours as |

|    |                   |   | situation where they wish to apply for a premises license but the operating plan may be quite different to the traditional pub/restaurant/off licence model.   |   |
|----|-------------------|---|--|---|
| 9. | 17/5/20<br>(Late) | Arrochar, Tarbet<br>and Ardlui<br>Community Council | AT&A CC has looked over the revisions and the only note we made<br>was the extension to young people being able to stay in premises<br>till 10pm and outside areas being open til 8pm but these are minor<br>things for us to watch within our villages. That said, we have no<br>comments/questions to add. | , |

# **ARGYLL AND BUTE LICENSING BOARD**



# THE LICENSING (SCOTLAND) ACT 2005

# STATEMENT OF LICENSING POLICY JUNE 2020

DAVID LOGAN, CLERK TO LICENSING BOARD KILMORY, LOCHGILPHEAD, PA31 8RT TEL: 01546 604322 EMAIL: <u>david.logan@argyll-bute.gov.uk</u>

## CONTENTS

|  | Page  |
|--|---|
| Introduction   | 3   |
| Context  | 3   |
| The Licensing Objectives                                   | 4   |
| Board Business   | 6   |
| Premises Licences  | 7   |
| Overprovision  | 13  |
| Capacity of Premises                                       | 14  |
| Licensing Hours  | 14  |
| Occasional Licenses  | 19  |
| Mandatory Conditions                                       | 23  |
| Discretionary Conditions                                   | 25  |
| Public Awareness Materials                                 | 26  |
| Access By Children & Young Persons To Licensed<br>Premises | 26  |
| Off-Sales Premises   | 28  |
| Outside Areas  | 29  |
| Procedures For Applications, Objections, Hearings          | 30  |
| Attempts To Influence Board Members                        | 31  |
| Licensing Register   | 31  |
| Local Licensing Forum                                      | 31  |
| Members Clubs  | 32  |
| Excluded Premises – Garages                                | 33  |
| Licensing Standards Officers                               | 34  |
| Duplication  | 34  |
| Relationship with other strategies                         | 35  |
|  | Context<br>The Licensing Objectives<br>Board Business<br>Premises Licences<br>Overprovision<br>Capacity of Premises<br>Licensing Hours<br>Occasional Licenses<br>Mandatory Conditions<br>Discretionary Conditions<br>Discretionary Conditions<br>Public Awareness Materials<br>Access By Children & Young Persons To Licensed<br>Premises<br>Off-Sales Premises<br>Off-Sales Premises<br>Outside Areas<br>Procedures For Applications, Objections, Hearings<br>Attempts To Influence Board Members<br>Licensing Register<br>Local Licensing Forum<br>Members Clubs<br>Excluded Premises – Garages<br>Licensing Standards Officers |

| Annex 1 | Population Statistics  | 36 |
|---------|--|----|
| Annex 2 | Procedure for Review of Premises<br>Licences/Personal Licences | 39 |
| Annex 3 | Argyll and Bute Licensing Board Scheme of<br>Delegation        | 40 |
| Annex 4 | Scottish Council for Voluntary Organisations<br>Guidance       | 42 |

#### **Section 1: Introduction**

- 1.1 The *Licensing (Scotland) Act* 2005 (the 2005 Act) regulates the sale and supply of alcoholic liquor in Scotland and the licensed premises on which alcohol is sold.
- 1.2 The administration of liquor licensing is carried out by licensing boards and Section 6 of the 2005 Act requires all licensing boards to publish a statement of their licensing policy. It is intended that this Policy will be applied by the Board in exercising its functions under the 2005 Act.
- 1.3 As the Board are required to publish a new Licensing Policy Statement for each licensing policy period, this Policy Statement will cover the period from 23rd June 2020 up to the period ending 18 months after the next Local Government Elections, although it may be reviewed at any time if there is a sufficient reason to do so.
- 1.4 As was the case in previous reviews this revised Policy Statement incorporates the findings of a wide range of consultees.

#### Section 2: Context

- 2.1 Argyll and Bute is the second largest local authority area in Scotland. It covers an area of 691,000 hectares (approximately 2670 square miles) bounded by the urban areas of Helensburgh and Dunoon, the Clyde, Loch Lomond to the east, the Mull of Kintyre to the south, Atlantic Islands to the west, and the Sound of Mull and Appin to the north. We are lucky to live and work in such a beautiful and diverse area that really does have something for everyone. We recognise that our geography, coupled with a declining population, presents us with unique challenges.
- 2.2 We have a population of 86,260, with an average population density of just 0.12 persons per hectare which means it has the fifth sparsest population density of the 32 Scottish local authorities. Argyll and Bute also has more inhabited islands than any other Scottish local authority, with approximately 17.4% of the population living on islands and 80% the population living within one kilometre of the coast.
- 2.3 The importance of the natural environment is indicated by the 120 Sites of Special Scientific Interest within the area. Combined, these cover almost 10% of Argyll and Bute's land area. Additionally, almost 30% of the Loch Lomond and the Trossachs National Park area falls within the local authority's boundaries.
- 2.4 The changing demographic profile of the area presents one of the area's greatest challenges. Over the 10 year period from 2016, the proportion of 0-15 year olds is projected to fall by 6.4%, working age population by 36.3%, and the proportion of the population of

**Comment [MG1]:** Change in implementation date.

pensionable age to increase by 30%.

- Argyll and Bute's economy is predominantly service-based. Over 87% of employee jobs in the area are provided within the service sector. 14.9% of employee jobs in Argyll and Bute are in tourism-related activities. Argyll and Bute has relatively high levels of employment in agriculture and fishing, and low levels of employment in manufacturing and finance. Unemployment rates in Argyll and Bute are below the national average although, because of the high levels of seasonal employment in the area, rates vary according to time of year.
- 2.6 The health and well-being of a large number of people in Scotland is being harmed, directly or indirectly, by excessive alcohol consumption and the extent of social harms related to alcohol is increasingly recognised. However it is also recognised that the alcohol industry that contributes greatly to the economy of Scotland. The whisky industry, in particular, plays an important role in Argyll and Bute, providing much needed employment in some of our more rural and isolated communities and through attracting visitors to Scotland.

## Section 3: The Licensing Objectives

- 3.1 The provisions of the *Licensing (Scotland) Act* 2005 are intended to work alongside other policies of the Scottish Government, including measures to tackle anti-social behaviour and the programme of work set out in the Plan for Action on Alcohol Abuse which seeks to tackle under-age drinking, binge drinking and the wider problems associated with alcohol misuse. Section 4 of the 2005 Act sets out 5 licensing objectives on which the licensing system is based and licensing boards must take these into consideration when carrying out their functions. Each has equal weighting and they are as follows:
  - a) Preventing crime and disorder
  - b) Securing public safety
  - c) Preventing public nuisance
  - d) Protecting and improving public health
  - e) Protecting children and young persons from harm

#### **Preventing Crime and Disorder**

- 3.2 The Board wishes to see Argyll and Bute as a safe place to live in and to visit. It is committed to improving the quality of life for the people in the area by ensuring that licensed premises are run in such a way as not to contribute to crime and disorder. In relation to premises licences all applicants must clearly demonstrate how they will address the problems of:
  - 1) underage drinking;
  - 2) drunkenness on premises;
  - 3) public drunkenness;
  - 4) illegal possession and/or use of drugs;

- 5) violent behaviour;
- 6) anti-social behaviour;

#### Securing Public Safety

3.3 The Board wishes to promote public safety so that any person visiting or working on or in the vicinity of licensed premises is not endangered.

#### Preventing Public Nuisance

3.4 The Board wishes to protect and maintain the amenity of residents and occupiers of businesses from the adverse consequences of the operation of licensed premises. In particular applicants should address noise levels, light pollution, noxious odours and accumulations of waste, This provision applies both to the licensed premises and to any outdoor area used for the purpose of the business and particularly at premises located within residential or mixed business and residential areas. It is the view of the Board that such problems can be prevented or mitigated by effective management procedures.

#### Protecting and Improving Public Health

- 3.5 The Board recognises the link between consumption of alcohol and public health and will collate information from the relevant authorities responsible for the protection and improvement of public health and will require annual reports from these bodies.
- 3.6 Minimum Unit Pricing of alcohol (MUP) legislation (brought into force in May 2018) requires the price of a unit of alcohol to be set by the Scottish Ministers and this is monitored by Licensing Standards Officers.
- 3.7 Operating plans must demonstrate that suitable and sufficient measures have been identified and will be implemented and maintained to protect public health. This will include such measures as making available information with regard to sensible drinking, the effects of the excess consumption of alcohol and contact points where assistance can be obtained for drink problems.
- 3.8 Licensees should ensure that their staff are capable of identifying vulnerable people.

#### Protecting Children and Young Persons from Harm

3.9 The Board wishes to promote family friendly premises. Applicants who wish to operate such premises should appreciate the additional responsibilities upon them whilst at the same time recognising that parents and other adults accompanying children and young persons also have responsibilities. The issue of under-age drinking is taken very seriously by the Board and applicants and licensees are reminded that they and their staff must comply with all other legislation in relation to children and young persons including not selling or allowing the sale of alcohol to children and young persons.

## Section 4: Board Business

- 4.1 The aim of this Policy Statement is to promote consistency of decisionmaking and to provide applicants with an indication of how the Board is likely to approach certain matters and deal with and determine applications. There is a presumption that the Board will follow the terms of this Policy in its determination of individual applications. It remains open, however, for an applicant to seek the grant of an application which is contrary to the terms of this Policy Statement. In such circumstances, an applicant will be required to demonstrate to the Board good reasons why the Board's Policy Statement should not be followed.
- 4.2 Argyll and Bute Licensing Board is a separate statutory body from Argyll and Bute Council. The Board is supported by a Clerk who gives administrative support and professional advice. The Clerk to the Board is Argyll and Bute Council's Head of Governance and Law.
- 4.3 The Licensing Board administers all licensed premises within the electoral boundaries of the area. It deals with applications for premises licences, transfers and variations of licences as well as occasional and extended hours licences etc under the *Licensing (Scotland) Act* 2005.
- 4.4 The Argyll and Bute Licensing Board is made up of 10 elected members of Argyll and Bute Council, who are appointed to the Board by the Council. All members of the Licensing Board complete accredited training, as required by the Act. The Licensing Board meets 5 times a year and all meetings are open to the public, unless stated otherwise, and papers are available in advance.
- 4.5 The Board is committed to conducting its business in an open and transparent manner. Information and assistance will be made available to those who wish to apply for a licence, to make representations or to object to an application. It is also strongly recommended, however, that any applicant, objector or representor seeks independent legal advice. The Board also recognises the need to ensure that the licensing process is accessible to all. Assistance will be made available on request for those who require special arrangements to access any part of the process.
- 4.6 A draft procedure has been drawn up setting out the process which will be followed at any hearing which requires to take place before the Licensing Board. A copy of the draft procedure is attached as **Annex 2**.
- 4.7 The authority to exercise certain functions in respect of some matters under the 2005 Act has been delegated to the Clerk/Depute Clerk or the Chair/Vice-Chair of the Licensing Board. The Board's Scheme of Delegation is attached at **Annex 3** and can also be accessed on Argyll and Bute Council's website, accessible from the 'Law and Licensing' section.
- 4.8 Licensing boards now have a duty to produce annual reports: the Annual Financial Report must be published no later than three months after the end of the financial year. It should contain details of relevant income

received during the financial year; details of relevant expenditure incurred in respect of the Board's area during the year; and an explanation of how the amounts in the report were calculated. Relevant income, for example, would be premises licence application fees, personal licence fees or fees charged in respect of an application to vary a premises licence. Relevant expenditure, for example, would be the salary cost of a Licensing Standards Officer in respect of his/her duties under the alcohol licensing regime or the costs for the Board in administering the alcohol licensing regime. Copies of the Board's annual financial reports are available on the Council's website, accessible from the 'Law and Licensing' section.

## **Section 5: Premises Licences**

5.1 Any premises that wishes to sell alcohol for consumption on or off the premises must have a premises licence. An application for a premises licence must be accompanied by an operating plan which will take account of the requirements of this Policy, an appropriate layout plan relevant to the scale of the business and the appropriate fee. Each licence will be tailored to the particular premises and will set out, amongst other things, what activities can be undertaken on the premises and the licensing hours.

#### Liaison with Licensing Standards Officers

5.2 The Board expects that applicants for a grant, transfer or variation of a premises licence will liaise with the Licensing Standards Officer for their area as part of the application process. The Licensing Standards Officer can assist with advice and information on Board policy and liaison with the Council's licensing team. Contact should be made with the Licensing Standards Officer as early as possible in the application process. Contact details for the Licensing Standards Officers are available on the Council's website, accessible from the 'Law and Licensing' section.

#### **Operating Plans**

- 5.3 The operating plan is a crucial document and applicants should pay particular attention to its completion. The plan must be in the prescribed form as set out in the *Premises Licence (Scotland) Regulations* 2007 (as amended) and should contain, amongst other things, the following information:
  - (1) A description of all of the activities to be carried on in the premises;
  - (2) A statement of the times during which it is proposed that alcohol be sold on the premises;
  - (3) A statement as to whether the alcohol is to be sold for consumption on the premises, off the premises, or both;
  - (4) A statement of the times at which any other activities in addition to the sale of alcohol are to be carried on in the premises;

- (5) A statement as to whether children or young persons are to be allowed entry to the premises and, if so, a statement of the terms on which they are allowed entry, including, in particular
  - (i) the ages of children or young persons to be allowed entry,
  - (ii) the times at which they are to be allowed entry, and
  - (iii) the parts of the premises to which they are to be allowed entry;
- (6) Information as to the proposed capacity of the premises;
- (7) Information about the person who is to be the premises manager;
- (8) Information on the controls and management arrangements which are in place to control excessive noise from the licensed premises in relation to live and amplified music, patron noise and general activities (e.g. emptying glass bottles into bins etc.); and
- Premises which intend to provide home deliveries of alcohol are (9) reminded that they must include home deliveries as a specific activity on their operating plan. The Board will also encourage submission of details of how the deliveries will operate. These details should include the hours of delivery, the steps which will be taken to verify the age of the person ordering, payment arrangements and arrangements to protect the safety of those delivering alcohol. In addition, the licence holder should ensure that staff engaged in making deliveries of alcohol have received adequate training and that the statutory provisions in relation to the day book, delivery book and invoices are properly applied. The Board also reminds licence holders and premises managers that the 2005 Act prohibits the delivery of alcohol to any premises, other than licensed premises, between the hours of midnight and 0600 hours.
- 5.4 An application for a premises licence or provisional premises licence must also be accompanied by a disabled access and facilties statement. The prescribed form for this can be found on the Council's website, accessible from the 'Law and Licensing' section. Failure to provide such a statement is not a good ground for refusing an application, but it does mean that the application cannot be processed.

#### Fit and Proper Person Test

5.5 When the Board is determining an application for a premises licence, the Board may now refuse the application if they believe, having regard to the licensing objectives, that the applicant is not a 'fit and proper person' to be the holder of a premises licence. If they do so then they must state the licensing objective that the ground for refusal relates to. In addition, any conviction notice supplied by the Chief Constable and any antisocial behaviour report by the Chief Constable supplied to the Board, is relevant to the specific consideration of the new fit and proper test as well as to consideration of the existing ground of refusal that the application would be inconsistent with one or more of the licensing objectives. Similar provisions also apply to applications for personal licences, and the transfer and review of a premises licence.

#### Offences

5.6 When the Board receives a notice of conviction in relation to a premises or personal licence holder (or a person connected to the premises licence holder) they must initiate a review of the licence and only need to hold a hearing where the Chief Constable has made a recommendation that it is necessary. Where the Chief Constable has not made such a recommendation then the Board may either make a premises licence review proposal, (and hold a hearing), or decide to take no further action in relation to the conviction.

#### **Other Matters**

- 5.7 The Board expects licensed premises to be operated in a manner which will promote the five licensing objectives. In addition to the matters set out in **5.3** above, it is essential that applicants provide a written statement with their application which specifically describes the practical arrangements to be implemented in order to achieve each of the licensing objectives, as appropriate in terms of the size and nature of the premises. In particular, this statement should describe the arrangements for protecting children and young persons from harm.
- 5.8 The Board expects applicants to have regard to the following issues in addressing the licensing objectives:
  - (i) Preventing Crime and Disorder
    - An effective crime prevention strategy;
    - Staff training in the prevention of crime and disorder;
    - Crime prevention measures such as security patrols, advice notices/signs and/or other material demonstrating anti-theft messages/strategies, regular toilet checks demonstrated by the existence and operation of these measures by way of documented check sheets;
    - Carry out regular security briefings for staff and appropriate records kept for inspection. Periodic reviews of no less than every 18 months undertaken and amendments made as deemed necessary;
    - Every licensed venue to demonstrate their commitment to prevent crime and disorder on a wider community basis,

(for example, PubWatch Scheme). In particular the Board will expect the Operating Plan to include arrangements for referral to Police Scotland when the use or supply of drugs on the premises is suspected;

- An effective violence reduction strategy available for inspection. This could include matters such as a glassware policy, anti-violence awareness patrols by staff in premises, toilet supervision, dispersal policy at the end of core hours. Periodic reviews of no less than every 18 months undertaken and amendments made as deemed necessary;
- House Policy licensees are encouraged to have a policy which stipulates the standards to be adhered to and gives guidance to staff on how the business must be conducted. This could be included within the staff training manual;
- Operating Procedures Manual licensees are encouraged to have a Manual which stipulates the operating procedures staff must comply with to include aspects of being a responsible retailer of alcohol;
- The Board encourages the upkeep of an incident book or register which lists incidents where staff and management have dealt with a situation by preventing it escalating into a more serious incident;
- Conflict management training and appropriate records kept for inspection by appropriate officers of the Council/ Police Scotland;
- Adequate seating should be provided. The Board recognise that establishments unwilling to provide adequate seating are in effect promoting vertical drinking which is known to increase consumption of alcohol;
- Much public disorder and nuisance occurs at or immediately after the terminal hour for the supply of alcohol. Licensees should ensure that they and their staff have sufficient measures in place to minimise the impact of the terminal hour, and to ensure patrons exit the premises as quickly as possible in good order and as quietly as possible. Measures to be adopted may include:
  - a) limiting the amount of alcohol sold just before the terminal hour (eg. only permitting a group to purchase one round, not two);
  - b) making sure all patrons know well in advance the last time for purchasing alcohol is approaching;
  - c) covering bar taps once the terminal hour has passed;
  - d) raising the lighting level:
  - e) reducing the level of music noise and altering the

type of music played (eg slow ballads); and

f) inspecting all parts of the premises for patrons (e.g. toilets).

#### (ii) Securing Public Safety

- Licensees must make regular assessments of the occupancy level of the premises as the maximum level approaches and must apply appropriate control measures to ensure that the maximum level is not exceeded. The licensee should keep written records of the control measures applied in these circumstances and keep them available for inspection by the Licensing Standards Officer or other relevant officer.
- All licensed venues, other than premises open for the main purpose of providing a meal, to have an effective weapons and drugs search policy;
- All licensed venues, other than those premises open for the main purpose of providing a meal, to have an effective glass management policy - which will include the use of toughened or plastic glasses to reduce the possibility of injury; regular clearing of all glassware; and, with the exception of premises which have dedicated outside drinking areas, prohibition of patrons taking glassware outside the premises;
- An effective policy on dealing with customers who may become incapacitated or vulnerable due to drink or drugs;
- The provision of first aid facilities and an area in which incapacitated persons can be placed pending the attendance of emergency services.
- An effective fire evacuation policy and be able to demonstrate training and test evacuations;
- An effective accident recording system;
- The Board supports the use of CCTV systems and encourages licensees to use these wherever possible.

#### (iii) Preventing Public Nuisance

- All licensed premises, particularly those providing amplified music or speech, should have a policy on minimising noise pollution, which should include having all servicing and deliveries undertaken at times suitable to the local community (see 10.2 and 11);
- All licensed premises providing live or amplified music must have effective arrangements in place to overcome disturbance to other properties outwith the licensed premises from excessive noise emissions (see 10.2 and 11);

 All licensed premises should demonstrate their commitment to a cleaner environment in and around their premises, for example, by the provision of cigarette bins, etc.

#### (iv) Protecting and Improving Public Health

 All licensed premises should display anti-drunkenness materials, as appropriate to their premises along with information on units of alcohol in the context of recommended guidelines.
 Free materials are available at: www.alcohol-focus-scotland.org.uk; www.noidnosale.com www.infoscotland.com/alcohol; www.drinkaware.co.uk www.saferscotland.co.uk

- All licensed premises should have in place a workplace alcohol policy in order to raise awareness, minimise harm and ensure that staff are able to access help without fear of losing their job if a problem arises
- In relation to smoking outside licensed premises, licensees should have measures in place to address issues such as noise nuisance, litter, disorder and smoke drifting into neighbouring premises. The Board acknowledges that smoking is not a licensing matter but one for other legislation. The Board agrees that licence holders will be aware of their own statutory responsibilities concerning smoking in public places.

#### (v) Protecting Children and Young Persons from Harm

- An effective policy in regard to preventing sales of alcohol to persons under the legal age;
- A designated member of staff, responsible for ensuring that the policy is appropriately applied in the premises;
- All premises and occasional licence holders must have an age verification policy in relation to the sale of alcohol on their premises. The law has set a minimum age of 25 years for the policy where it appears to the person selling the alcohol that the customer may be under the age of 25 years. As a result, customers in any premises licensed for the sale of alcohol, including pubs, clubs, restaurants, supermarkets, shops and any licensed community venue should be asked to produce proof of age identification where they appear under the age of 25 to prove that they are over the age of eighteen and can lawfully purchase alcohol;
- The Board encourages the use of a refusals register where all refusals of service are recorded; and

**Comment [MG2]:** Proposed addition – see Response 6.

• Specific details of the arrangements in place for looking after children.

**NOTE:** Where reference is made to the requirement of a policy or plan in this section, a copy of those documents should be submitted with the application.

## **Section 6: Overprovision**

- 6.1 Section 7 of the 2005 Act requires the Licensing Board to include a statement on overprovision within this Policy.
- 6.2 The Licensing Board must state the extent to which it considers there to be overprovision of:
  - (a) Licensed premises; or
  - (b) Licensed premises of a particular description in any locality within the Board's area.
- 6.3 It is for the Licensing Board to determine the "localities" within the Board's area for the purposes of the 2005 Act and in doing so the Board may determine that the whole of the Board's area is a locality
- 6.4 In considering whether there is overprovision in any locality as described above, the Board **must** have regard to the number and capacity of licensed premises in the locality and **may** have regard to such other matters as the Board thinks fit including, in particular, the licensed hours of licensed premises in the locality.
- 6.5 Having conducted an extensive consultation exercise in 2015/2016, the Board reached the view that there were no particular areas which should be regarded as separate localities for the purpose of assessing possible overprovision.
- 6.6 Further, at their meeting on 17<sup>th</sup> November 2015, the Board agreed that there was no overprovision within the Argyll and Bute Council area, but agreed that overprovision should be monitored and reviewed in the 5 identified locations of Campbeltown, Dunoon, Helensburgh, Oban and Rothesay, particularly in regard to off-sales, and that these areas be designated as "areas of concern" in terms of overprovision; to be monitored through regular and robust reporting systems.

## Section 7: Capacity of Premises

7.1 For the purposes of an overprovision assessment, the operating capacity of licensed premises will be particularly important. The

definitions of operating capacity for off-sales and on-sales premises are set out in Section 147 of the 2005 Act:

#### Off-Sales

'the amount of space in the premises (or, as the case may be, that part) given over to the display of alcohol for sale'.

#### On-Sales

'the maximum number of customers which can be accommodated in the premises (or, as the case may be, that part) at any one time'.

- 7.2 The Board will determine capacity in accordance with Building Standards Regulations. Applicants are advised to consult with Argyll and Bute Council's Building Standards Service if they are in any doubt as to the capacity of their premises.
- 7.3 The Board will also have discretion to impose capacity limits on specific areas within the licensed premises (e.g. function rooms) as appropriate, in consultation with Argyll and Bute Council's Building Standards Service.
- 7.4 As detailed at **5.8(ii)**, licence holders are encouraged to have a policy that details how occupancy will be managed at any given time having regard to maximum capacity. This should specify the provisions in place for monitoring the number of persons present to ensure that the occupancy capacity is not exceeded. Licensees must make regular assessments of the premises as the maximum occupancy level is approached and must apply appropriate controls to ensure that level is not exceeded.

## **Section 8: Licensing Hours**

#### **General Issues**

8.1 Whilst each application will be considered on its merits, the following sets out the Board's policy on licensing hours. Applications for hours at times outwith the Board's policy will require to demonstrate that the additional requested hours are appropriate in the circumstances.

#### **Off-Sale Premises**

8.2 The licensing hours for the sale of alcohol for consumption off the premises (off-sales hours) are **10am to 10pm** each day. The Board has no discretion to permit licensed hours outwith these times, but may restrict the opening hours. In determining applications and licensed hours within these times, the Board will have particular regard to the promotion of the licensing objectives.

#### On-Sale Premises

8.3 For applications relating to premises licences, including extensions of hours, the licensed hours for the sale of alcohol for consumption on the premises shall generally be no earlier than **11am**. Applicants need to demonstrate a clear operational need for opening prior to 11am.

Licensed hours for on-sales premises in particular can have an impact not only within the individual premises but also within the locality in which the premises are situated. Taking into account the licensing objectives, the presumption against 24 hour drinking, the guidance for Licensing Boards and Local Authorities issued by the Scottish Government and that mandatory conditions specified by Regulation apply to those premises opening after 1am, the Board considers the following to be appropriate for the terminal hour beyond which alcohol must not be sold on the premises or parts of the premises:

| Sunday to Thursday | 12 midnight |
|--------------------|-------------|
| Friday & Saturday  | 1am         |

Premises that wish to be open outwith standard hours must demonstrate measures that promote the licensing objectives.

#### **Seasonal Variations**

- 8.4 Applicants should be aware that the Board anticipate that applicants will only apply for the licensed hours that they intend to operate. The Board recognises, however, that at certain times of the year demand may diminish to the point where it is no longer economically viable for premises to remain open, particularly on weekday evenings. The Board expects that premises licence applicants ensure that if they anticipate being affected by this and wish to close early, for example during the winter months, that this is specifically referred to in their operating plan.
- 8.5 Licence holders of existing premises licences who may wish to close early or open later should make application for the appropriate variation to their operating plan. For guidance, the Board is likely to consider the following variation acceptable:

'The Management reserve the right to open the business one hour later than the commencement of licensed core hours or close one hour earlier than termination of core hours on any day of the week during winter months i.e. 1<sup>st</sup> October to 31<sup>st</sup> March.'

#### **Principal Activity**

8.6 In determining applications where more than one activity takes place in the premises, the Board will have regard to when the activities take place and the principal activity taking place. The Board may impose further conditions to ensure other activities do not take place or remain ancillary to the principal activity for those licensed hours.

8.7 Premises operating as hotels should note that if they wish to serve alcohol to residents beyond the ordinary licensed hours, they must specify the hours during which they wish to do so in their operating plan.

### **Terminal Hour**

- 8.8 The Board is aware that there is a strong view against allowing later terminal hours of licensed premises particularly in mixed residential and commercial neighbourhoods. In this regard operating plans must consider the impact their patrons may have after leaving their premises:
  - the effect of the grant of a licence for later or earlier hours on crime and disorder, public safety, public nuisance, public health and children and young persons;
  - the proposed hours when any music, including incidental music will be played;
  - the hours when customers will be allowed to take food or drink outside the premises or be within open areas which form part of the premises;
  - the existing hours of licensable activities and the past operation of the premises, if any;
  - the capacity of the premises;
  - the type of use, recognising that premises which sell alcohol, play music for dancing, provide late night refreshment or takeaway food, are generally more likely to be associated with crime and disorder and public nuisance than restaurants, cinemas or other performance venues.
- 8.9 Restricted licensing hours may be appropriate in cases where licensed premises are situated in the vicinity of residential property. Additionally where the trading hours of licensed premises and other businesses in the area may lead to additional public nuisance, disorder or anti-social behaviour, then restricted licensing hours may be appropriate.

### Early Opening

- 8.10 The Board considers that the commencement of on-sales of alcohol before 11am is likely to be inconsistent with the licensing objective protecting and improving public health. Exceptionally the Board may allow early opening to permit the provision of breakfast facilities for shift workers from nearby factories, markets, etc.
- 8.11 On a case-by-case basis the Board may agree to the hours starting at or before 11am. if the licence holder satisfies the Board that there is a need for this, arising from the particular circumstances of the premises. The Board would expect evidence, and not simply anecdotal evidence, that there is an actual need for the hours already licensed.

- 8.12 Where applicants seek the grant or variation of a premises licence to permit on-sales before 11am:
  - (a) The Operating Plan will have to indicate an intention to provide certain facilities, e.g. the provision of cooked meals throughout the early opening period (snacks and crisps are not considered to constitute 'meals');
  - (b) The applicant will require to satisfy the Board that there is a demonstrable demand from patrons to provide those facilities. It is not sufficient to refer generally to 'customer demand'. What is required is evidence that there is a quantifiable demand.
- 8.13 If the Board is later satisfied that early opening is not appropriate in a particular premises, it may seek to review the premises licence on the basis that early opening is not consistent with any of the licensing objectives.

#### **Extended Hours Applications**

- 8.14 In order to allow sufficient time for processing the application and to ensure timescales are met for the requisite consultations, an application for extended hours should be submitted at least **35 days** prior to the date of the proposed event. Where an application is submitted between **35 and 28 days** of the date of the proposed event then no guarantee will be given that the application will be processed and determined in sufficient time. Any application received within **28 days** of the proposed event will be automatically returned.
- 8.15 Upon submission of an application, the Board may extend the licensed hours in respect of a premises by such period as is specified in the application or such other period as it considers appropriate; but in either case the period must **not** exceed one month. The Board will normally only do so in connection with:

a special event or occasion to be catered for on the premises; or

- a special event of local or national significance.
- 8.16 Where the hours sought fall outwith the on sales hours specified above, the applicant will have to demonstrate the hours requested are appropriate in the circumstances. The applicant should provide to the Board sufficient detailed information to enable a decision to be made. This will include:
  - a) the hours sought;
  - b) a description of the special event or occasion;
  - c) what activities are proposed to take place during the hours sought;
  - d) when each activity will take place;

#### **Section 9: Occasional Licences**

- 9.1 It is possible to make an application for an occasional licence authorising the sale of alcohol on premises which are not licensed premises. This may be made by:
  - (i) the holder of a premises licence;
  - (ii) the holder of a personal licence;
  - (iii) a representative of any voluntary organisation.
- 9.2 An occasional licence has effect for such a period of not more than 14 days as the Licensing Board may determine.
  - e) why the event or occasion is considered to be special, and
  - f) why the event or occasion cannot take place within the on sales hours specified above.

#### **Festive Hours**

- 8.17 The Board will agree annually the specific dates over the Christmas and New Year period, between which it will consider applications to extend on sales licensed hours. These dates will normally cover a period of approximately three weeks over the festive period.
- 8.18 There will be a general presumption in favour of extending licensing hours during the specified period however extended hours applications **must** be with the Board at least **35 days** prior to the date on which the extended hours event is being held. This timescale is to allow for statutory reports the Board must consider in determining each application. Due to the volume of applications received during this period, this Policy will be strictly adhered to and any applications received later than the 35 day period will be automatically returned.
- 8.19 Prevailing local late night conditions will still apply, such as the nighttime curfew, curtailment of music at a certain time and stewarding. Similarly, normal restrictions relating to children (such as the terminal hour on all other nights covered by this "relaxation") will still apply. Children will also be allowed to attend family events under parental supervision until 0100 hours on 31st December/1st January to welcome the New Year.
- 8.20 The Board will aim to notify the dates and policy approach for the next festive period to licensees and to Police Scotland prior to the end of August.

#### **Urgent applications**

8.21 The Board may reduce the time period for receiving comments from the Chief Constable and the Licensing Standards Officer in respect of an application from 21 days to a minimum of 24 hours where the Licensing Board is satisfied that the application requires to be dealt with as a matter of urgency (e.g. catering for a funeral). **Comment [MG3]:** See Response 4 – correction of minor typo.

- 9.3 The 2005 Act does not provide a definition of what constitutes a voluntary organisation. In assessing whether an organisation is a voluntary organisation, the Board will have regard to the tests set out in the guidance available from the Scottish Council for Voluntary Organisations. A copy of the relevant guidance is attached as **Annex**4. A copy of the organisations constitution will require to be submitted along with the application for an occasional licence.
- 9.4 The holders of premises or personal licences may make unlimited applications. However, there are restrictions on the number of applications a voluntary organisation can make. In any twelve month period, the Board may not issue more than four licences each lasting four days or more, and not more than twelve licences each lasting less than four days; and during that period the total number of days on which occasional licences have effect must not exceed fifty-six.
- 9.5 The Board expects that an occasional licence will be operated in such a manner as to be consistent with the five licensing objectives. With this in mind, an application for an occasional licence will require to include a brief statement by the applicant of what measures they intend to have in place to address each of the licensing objectives. Further guidance will be provided in relation to this matter along with the application process but it is intended to cover matters such as an ID scheme, provision of a soft drinks area for young persons, a dispersal policy, regular toilet checks and so on.
- 9.6 In order to allow sufficient time for processing the application and to ensure time scales are met for the requisite statutory consultation and advertising, an application for an occasional licence should be submitted at least **35 days** prior to the date of the proposed event. Where an application is submitted between **35 and 28 days** of the date of the proposed event then no guarantee will be given that the application will be processed and determined in sufficient time. Any application received within **28 days** of the proposed event will be automatically returned.
- 9.7 The Board considers that activities such as dances, discos, dinner dances, wedding receptions and parties where a disco or band is provided are generally acceptable for the granting of an occasional licence. Annual events or competitions may also be acceptable; however, darts, domino or pool competitions, karaoke evenings, quiz nights or private parties are generally not considered acceptable activities. Where live entertainment is not an integral part of the function then this would also not be acceptable eg. background piano music.
- 9.8 The applicant should specify the area to which they intend the sale and consumption of alcohol under an occasional licence to apply. This may require in certain activities associated with the event requiring to be licensed under other licensing regimes (e.g. a Public Entertainment Licence). It is the duty of the applicant to enquire whether additional licensing controls are applicable. The Licensing Standards officers can offer guidance on this matter.

- 9.9 The Board considers the commencement of the sale of alcohol should normally be no earlier than 11am.
- 9.10 For the terminal hour beyond which alcohol must not be sold on the premises, the Board considers the following to be appropriate:

Where there is no entertainment -

| Monday, Tuesday, Wednesday    | 11 pm       |
|-------------------------------|-------------|
| Thursday, Friday and Saturday | 12 midnight |
| Sunday                        | 11 pm       |

Where there is entertainment -

Monday, Tuesday, Wednesday Thursday, Friday and Saturday Sunday 11pm 1 am 12 midnight

- 9.11 Where an application seeks licensed hours which are outwith the Board's policy, then the applicant will require to provide clear and detailed justification as to why the additional requested hours are appropriate and necessary in the particular circumstances.
- 9.12 Every occasional licence is subject to the mandatory conditions prescribed by the 2005 Act. These cover matters such as:
  - All premises and occasional licence holders must have an age verification policy in relation to the sale of alcohol on their premises. The law has set a minimum age of 25 years for the policy where it appears to the person selling the alcohol that the customer may be under 25 years. Customers in any premises licensed for the sale of alcohol should be asked to produce proof of age identification where they appear under the age of 25 years to prove that they are over the age of 18 and can lawfully purchase alcohol.
  - Tap water fit for drinking must be available free of charge;
  - An occasional licence issued to a voluntary organisation must be in relation to an event in connection with that organisation's activities, e.g. fundraising.
- 9.13 In addition to the foregoing, the Board will also consider whether it is necessary to impose additional local conditions to promote the licensing objectives. The following are proposed as standard core local conditions, some or all of which **may** be attached to an occasional licence:
  - Children are defined in the Act as a person under the age of 16 years and young persons are defined as being 16 and 17 years old. All children under 16 years of age must be supervised by a responsible adult, who must be at least 18 years of age, for the duration of the event.

- 2. No admission to the event after midnight.
- 3. Where young persons are to be admitted to the event, there must be a separate area for the sale of soft drinks.
- 4. The licence holder must be familiar with the legal requirements of selling alcohol under the occasional licence and shall ensure that all persons selling or serving alcohol are aware of their duties and responsibilities.
- 5. Licensed Stewards must clearly be identified by badges, armbands or a recognisable uniform and be appropriately trained.
- 6. The number of persons permitted entry to the premises shall not exceed the approved capacity limit for the premises.
- 7. The volume of any music or live performance should be gradually reduced at least 30 minutes prior to the terminal hour, at which time it must cease.
- 8. No-one will be permitted entry to the event with alcohol.
- 9.14 For major events (e.g. music festivals, Cowal Games, the Mod) the Board may decide to apply ad-hoc local conditions depending on the scale and nature of the event.
- 9.15 The Board is aware that the 2005 Act does not require the office bearers of voluntary organisations who apply for occasional licences to obtain an appropriate training qualification. The Board is conscious, however, that such persons are in charge of events where alcohol is being dispensed and sold and may be running a number of such events during the course of a year. Having regard to the licensing objectives, the Board will impose a condition on the grant of occasional licences which will require any person selling, pouring or delivering alcohol in terms of the occasional licence to either hold a training qualification, or alternatively to be trained to the standard prescribed in the Licensing (Training of Staff) (Scotland) Regulations 2007. The Board will impose such a condition on events such as weddings, birthday parties and other celebratory events or concerts or large public events where the consumption of alcohol often forms a significant aspect of the occasion. The Board will not impose it on small community events, such as PTA fundraisers, where the consumption of alcohol is ancillary to the event. The determination of whether such a condition should be imposed is delegated to the Chair of the Board, in consultation with the Clerk.

#### **Public Entertainment Licences**

9.16 Premises with a premises licence or an occasional licence for the sale of alcohol under the 2005 Act have both up until now been exempt from the requirement also to hold a public entertainment licence. However, for premises with only occasional licences, that exemption **Comment [MG4]:** Proposal to delete this paragraph – see consultation Responses 2 and 7.

has been removed i.e. when an occasional licence is in force it will not negate the requirement for a public entertainment licence and/or late night catering licence issued under the *Civic Government (Scotland) Act* 1982 where appropriate.

#### **Urgent Applications**

9.17 There is a provision within the Licensing (Scotland) Act 2005 which enables the Board to reduce the length of time required to receive comments from the Chief Constable and the Licensing Standards Officer in respect of an application for an occasional licence. The period is reduced from 21 days to a period of not less than 24 hours where the Licensing Board is satisfied that the application requires to be dealt with quickly (e.g. catering for a funeral).

#### Premises with a Provisional Licence – Additional Requirements

- 9.18 The Board recognises that holders of provisional premises licences are legally entitled to apply for occasional licences for the premises to which the provisional licence applies. In recent years, this mechanism has increasingly been used by provisional licence holders as a means of enabling them to open their premises for the sale of alcohol before they are ready to apply for confirmation of the provisional licence.
- 9.19 The Board is concerned that in circumstances where the provisional licence holder is not yet in a position to apply for confirmation, this may strongly indicate that the condition of the premises themselves is such that they are not yet suitable for use for the sale of alcohol. This in turn may raise issues of public safety for patrons frequenting the premises to consume alcohol or buy alcohol to take away.
- 9.20 Consequently, and in order to verify that there is no risk to public safety as a result of the condition of the premises, the Board will require any holder of a provisional licence who applies for an occasional licence for the premises to which the provisional licence applies to submit, with their application for the occasional licence, either a building standards certificate containing the information prescribed in Section 50(6) of the 2005 Act, or a permission for the temporary occupation or use of the premises granted under Section 21(3) of the *Building (Scotland) Act* 2003.
- 9.21 It is recongnised that in all cases where an occasional licence is sought the Board must satisfy itself, amongst other things, that the condition of the premises is such that they are suitable for the sale of alcohol and there is no risk to public safety. The Board would normally rely on Police Scotland and the Licensing Standards Officer to verify this when they are consulted on the application. However, for the reasons given above, it is considered appropriate and reasonable that this additional form of verification (submission of a building standards certificate or a permission for temporary occupation or use) is provided by the applicants in the case of premises with a provisional licence.

## **Section 10: Mandatory Conditions**

- 10.1 The 2005 Act recognises that Licensing Boards must have the flexibility to deal with local circumstances but this must be balanced with a clear and effective national framework within which Boards must operate. Accordingly, there is a requirement that all premises licences issued will be subject to certain mandatory conditions which are set out in Schedule 3 of the 2005 Act. These conditions include the following:
  - No alcohol is to be sold on the premises where:
    - there is no premises manager for the premises;
    - the premises manager does not hold a personal licence or it has been suspended;
    - the licensing qualification held by the premises manager is not appropriate.
  - Every sale of alcohol made on the premises must be authorised (whether generally or specifically) by the premises manager or another personal licence holder. The Licensing Board expects the alcohol authorisation to be in a written format so that the premises manager or other personal licence holder (or member of staff so authorised) can evidence the authorisation if needs be. Further information on alcohol authorisation can be obtained from the Licensing Standards Officer.
  - Pricing of Alcohol:
    - Alcohol must not be sold on the premises at a price below its minimum price;
      - A package containing 2 or more alcoholic products (whether of the same or different kinds) may only be sold on the premises at a price equal to or greater than the sum of the prices at which each alcoholic product is for sale on the premises;
    - Where the price at which any alcohol sold on the premises is varied, the variation must only be brought into effect at the beginning of a period of licensed hours, and no further variation may be brought into effect before the expiry of a period of 72 hours, beginning with the coming into effect of the earlier price variation.
    - An irresponsible drinks promotion must not be carried on or in connection with the premises. This will include promotions aimed at persons under 18, supply of free or reduced price alcoholic drinks (eg. buy 1 get 1 free), supply of unlimited amounts of alcohol for a fixed price, encouraging patrons to buy or consume a larger measure of alcohol than they had otherwise intended to buy or

- Tap water fit for drinking must be provided free of charge on request and other non-alcoholic drinks must be available for purchase at a reasonable price in all on-sales premises.
- There must be an age verification policy in relation to the sale of alcohol on the premises.
- The licence holder must pay the recurring fees for holding the licence, as required.
- In on-sales premises, a reasonably visible sign should be displayed stating whether persons under the age of 18 years are permitted on the premises and on which parts of the permises they are permitted to be (where relevant).
- Where on-sales premises are to admit children under the age of 5 years old, there are to be on the premises facilities for baby changing which are to be accessible to persons of either gender.
- Any premises which operate after 1am on any occasion must have a person trained to the satisfaction of the Licensing Board in administering first aid <u>on</u> the premises from 1am until the premises close.

### Mandatory Conditions – Certain Premises

- 10.2 There are certain conditions which must be imposed in respect of premises operating after 1am and which have a capacity of at least 250 people and which:
  - (a) will regularly provide at any time in the period between 1am and 5am:
    - (i) live or recorded music with a decibel level exceeding 85 dB;
    - (ii) facilities for dancing, or
    - (iii) adult entertainment, or
  - (b) when fully occupied are likely to have more customers standing than seated.

The conditions to be imposed are:

- (1) There must be a personal licence holder present on the premises from 1am until the premises close;
- (2) there must be effective policies in place in relation to the evacuation of the premises and the prevention of the misuse of drugs on the premises;
- (3) a CCTV system must be installed on the premises and properly maintained;
- (4) there must be persons responsible for checking on the safety and wellbeing of persons using any toilet facilities on the premises; and
- (5) a licensed door steward must be positioned at every entrance to the premises, from 1am until the premises close.

## Section 11: Discretionary Conditions

- 11.1 Noise: If required by the Board to do so, licensed premises must provide a documented noise management plan submitted to and agreed by the Licensing Board to control noise nuisance to the nearest sensitive noise receptors.
- 11.2 The Board can also impose such other conditions as they consider necessary or expedient to promote the licensing objectives or to give effect to the provisions of this Policy Statement. The decision whether to impose a condition will be made on an objective basis, taking account of any representations and any other relevant information available to the Board.

## Section 12: Public Awareness Materials

- 12.1 Licensees are encouraged to use materials such as posters, beer mats etc. which promote moderate consumption of alcohol along with awareness of units of alcohol and the recommended guidelines eg. a wine list would state how many units are in a 125ml, 175ml and 250ml glass and relate that to the daily/weekly recommended limits. Most of these materials are available from health boards and connected associations free of charge.
- 12.2 Drink-driving can have a catastrophic effect on families and licensed establishments can play a part in prevention by displaying anti drink-driving materials, supplying reasonably priced soft drinks, promoting awareness of campaigns such as designated driver schemes and offering free soft drinks to designated drivers.

## Section 13: Access by Children & Young Persons to Licensed Premises

#### **General Principles**

- 13.1 The Board wishes to encourage family friendly licensed premises where there is an environment where families can socialise safely together. The Board will therefore generally welcome applications from those who wish to operate licensed premises which accommodate children and young persons. It is important that measures are put in place to ensure that children admitted to on-licensed premises are not exposed to harmful drinking practices, therefore where premises elect to allow children and young persons onto the premises, they need to ensure that they are protected from harm and are catered for appropriately in doing so. The Board also recognises that some activities associated with premises that sell alcohol for consumption on the premises may, in certain circumstances, give rise to concerns for the health and welfare of children and young persons.
- 13.2 The Board is committed to protecting children and young persons from harm. Licensees making applications for premises licenses or variations to the terms on which children and young persons are permitted access to premises will therefore need to demonstrate to the Board how they will promote this particular licensing objective.
- 13.3 Licensees must include within the operating plan consideration as to whether the premises are suitable for children and young persons. Children are defined in the Act as a person under the age of 16 years and young persons are defined as being 16 and 17 years old. If children and young persons are to be admitted, adequate standards need to be in place to ensure the venue provides a safe and suitable environment. The Board would expect an applicant to demonstrate an understanding of the additional responsibilities placed on them when children and young persons are on the premises and to demonstrate that suitable and sufficient measures are in place to protect children and young persons from harm. Failure to fully address this issue may result in the Board refusing to allow access for children and young persons, particularly when the primary purpose of the premises is the supply of alcohol.
- 13.4 The Board will impose appropriate conditions on a premises licence or in granting an occasional licence where children and young persons are to be allowed entry. Conditions will seek to ensure the safety and wellbeing of children and young persons on the premises.

#### **Particular Activites**

13.5 The Board strongly recommends that children and young persons should not have unsupervised access to pool tables, dart boards or gaming machines in licensed premises. The parts of the premises to which children and young persons are allowed entry will require to have a suitable character and atmosphere. Premises or parts of premises which are very small and enclosed are unlikely to be able to provide an appropriate environment.

### **Terminal Hour – Bar Counters**

13.6 Where children and young persons are permitted entry to premises, the Board may place a limit on the hours when they can be present. Children under the age of 16 must be excluded from any room where there is a bar counter after 10pm except during private functions, for the purpose of viewing live entertainment, or where the child is in the room for the purpose of taking a meal. This will not apply to any child who is in the bar solely for the purpose of passing to or from some other part of the premises being a part to or from which there is no other convenient means of access or egress. The Board will require that whilst in any room with a bar counter all children must be in the company of, or supervised by, an appropriate responsible adult (unless the children are those of the licence holder or children who are resident on the premises). In addition, children must not be permitted to sit or remain at the bar counter at any time.

### Terminal Hour – Meals

- 13.7 The terminal hour for children and young persons on licensed premises will generally be 10pm **but only if** they are accompanied by an appropriate responsible adult over the age of 18 years **and** they are on the premises for the purposes of taking a meal. It may be that young persons can remain on the premises beyond this hour but that will be a matter for the Board to determine on an individual basis having regard to factors such as the nature of the establishment, the type of facilities provided, etc. as detailed below.
- 13.8 In relation to premises which are family–orientated and operate principally for the provision of food (where 75% or more of the floor area is given over to dedicated restaurant facilities), the Board is of the view that the terminal hour **may be** extended by the Board beyond 10pm (with the exception of any bar area), if the licence holder demonstrates that this is justified and that suitable and sufficient measures are in place to protect children and young persons from harm. In such cases the Board will generally only look to review, restrict or enforce the terminal hour set out in the Operating Plan where there is a concern that the protecting children from harm objective is not being met.

### **Terminal Hour – Private Functions**

13.9 Where a private function (e.g. wedding, christening, birthdayparty, etc.) is being held on a licensed premises and children and young persons are to be attending the function, then the Board is of the view that it is generally permissible for children and young persons to remain for the duration of the private function provided due regard is had to the licensing objective of protecting children and young persons from harm.

#### Terminal Hour – Outside Drinking Areas

13.10 The default terminal hour for children and young persons in outside drinking areas will be 8pm unless otherwise agreed by the Board (see 15 below). However where licensed premises are hired for the exclusive use of a pre-booked event and if the premises are not in close proximity to residential areas, then a later terminal hour is likely to receive positive consideration by the Board.

#### **Baby Changing Facilities**

13.11 The Board reminds licence holders that it is a mandatory condition that premises admitting children under 5 years old have baby changing facilities accessible to both genders.

#### Age Verification

13.12 The Board further reminds licence holders of the mandatory condition to have an age verification policy in place setting out the steps which are to be taken to establish the age of a person attempting to buy alcohol if it appears to the person selling the alcohol that the customer may be under the age of 25 years old (or such older age as may be specified in the policy).

### Section 14: Off-Sales Premises

- 14.1 In respect of premises which sell alcohol solely for consumption off the premises, it will be a condition that displays of alcohol on those premises is confined to a single area. The applicant must clearly identify the alcohol display area by delineating it in the layout plan and it will then be for the Board and the applicant to agree on the defined area. In particular, the Board may determine that in certain premises (e.g. supermarkets, mini-markets, etc.) the display area should not be located close to the entrance of the premises or checkout areas. The only exception to the foregoing is that the Board may agree to alcohol being displayed in other areas provided they are inaccessible to the public eg. behind the counter, locked display cabinet, etc.
- 14.2 In relation to the opening hours of such premises, the Board may impose a terminal hour prior to 10pm as stipulated in the 2005 Act. Each case will be taken on its merits but the Board is concerned to ensure that the licensing objectives relating to preventing crime and disorder, protecting children and young persons from harm, protecting and improving public health, and preventing public nuisance, in particular, are promoted and will consider carefully whether later opening hours, up to 10pm, can be justified.

Section 15: Outside Areas

**Comment [MG5]:** Consider re-wording of this paragraph in line with comments in Response 2.

- 15.1 In any outside area, whether or not applicants propose to provide outside seating, tables and other facilities (covered or otherwise), regard should be had to the need to ensure that the use of such areas will not cause disturbance or nuisance to the occupiers of neighbouring premises.
- 15.2 If no significant issues are identified, the default terminal hour for outside areas will be 10pm, but for children and young persons it will be 8pm. However, if any significant issues are identified the Board may decide to impose an earlier terminal hour or to require the implementation of effective management controls in the interests of public order or public safety. Outside areas will be permitted to operate for sale and/or consumption of alcohol no earlier than 11am.
- 15.3 The Board expects an operating plan to include or exclude the use of an outside area. If included, effective management controls, supervision and other measures to ensure that the use of the area by patrons does not have a negative impact on the vicinity should be incorporated within the operating plan. In particular, sufficient additional staff to supervise the area must be provided as required.
- 15.4 Depending on the location, nature and size of the premises, licence holders may be required to delineate the outside area by some appropriate means such as a wall, bollards, markers, etc. to distinguish between licensed premises and public areas. Conditions as determined by the Board relating to the specific circumstances of the premises will be attached to any grant; this may include the exclusion of the use of glassware within the outside area after a specified time each evening.

### Pavement Cafés

- 15.5 For the purpose of this section, pavement cafés are considered to be tables and chairs placed on public pavements where food and/or drink can be consumed by customers.
- 15.6 The Board may specifically require that all tables, chairs, parasols and other moveable furniture must be cleared from any outdoor drinking area within 30 minutes of the conclusion of the permitted hours applicable to that outside drinking area. In addition, tables in that area must be regularly cleared of all used crockery and glassware.
- 15.7 The Board expects that premises licence holders will not only comply with any conditions relevant to the pavement café area of their premises, but will also put in to place effective management controls, supervision and other measures to ensure that the use of such areas by patrons or by any other persons does not have a negative impact in the vicinity or obstruct the public footpath. The Board will take a robust approach with any premises licence holder in breach of a relevant condition or who does not have effective management controls in place.

15.8 It is the responsibility of the applicant to ensure that they obtain any planning consent that may be required for the pavement café area. In addition, the applicant must have regard to and comply with the terms of the Pavement Café Guidelines issued by Argyll and Bute Council's Roads and Amenity Services.

## Section 16: Procedures for Applications, Objections, Hearings

- 16.1 The Board must give notice of a premises licence application to:
  - (a) each person defined to be a neighbour;
  - (b) any Community Council within whose area the premises are situated;
  - (c) Argyll and Bute Council;
  - (d) the Fire and Police authorities
  - (e) the Health Board
- 16.2 Any person may submit an objection or representation to the Board. The objection must relate to one of the 5 licensing objectives and relate to specific premises.
- 16.3 The Board has developed a leaflet entitled *"How to object to a liquor licence application"* and this is available free of charge from the Clerk's office or it can be downloaded from the Licensing Board's pages on the website maintained by Argyll and Bute Council.

## Section 17: Attempts to Influence Board Members

- 17.1 It is an offence for an applicant to attempt to influence a member of the Board; this will include approaches from a third party on behalf of an applicant. It should be noted that elected members have a dual role; acting as elected members of Argyll and Bute Council and as appointed members of the Licensing Board which is a separate legal body, with a specific role and responsibilities.
- 17.2 If this situation arises the Board Member will immediately report the matter to the Clerk to the Board. The Clerk will in turn notify Police Scotland and if proceedings are brought for the alleged offence the Board will not determine the application until after the proceedings are concluded. If the applicant is convicted of the offence, the Board may refuse to consider the application.

# Section 18: Licensing Register

- 18.1 The Board's Clerk will maintain a Register which contains information in relation to premises licences, personal licences and occasional licences issued by the Board. The Register also contains information in relation to decisions of the Board.
- 18.2 The Register is available for perusal on Argyll and Bute Council's website or can be made available during normal working hours at the Clerk's office, Kilmory, Lochgilphead.

# Section 19: Local Licensing Forum

- 19.1 The Board recognises the importance of the establishment of the Local Licensing Forum in Argyll and Bute and will endeavour to work closely with it. The Board will:
  - (i) take account of the advice or recommendations made by the Forum;
  - (ii) where after consideration, the Board decides not to follow the advice or recommendations made by the Forum, reasons for the decision will be given in writing to the Forum;
  - (iii) provide the Forum with any relevant statistical information provided it is easily available within the Clerk's office;
  - (iv) meet with the Forum at least once per calendar year.

## Section 20: Members Clubs

- 20.1 The *Licensing (Clubs) (Scotland) Regulations* 2007, by virtue of section 125 of The *Licensing (Scotland) Act* 2005, now regulate the sale of alcohol in licensed members clubs in Scotland and each club is required to operate under the grant of a premises licence. Each club should be non-profit-making with a constitution and limited access by members of the public, the club in submitting an application for a premises licence should submit a copy of its current constitution.
- 20.2 The Board expects clubs to reflect certain operational requirements in their constitution and may impose conditions on a premises licence to that effect on the following matters (amongst others): Clubs must keep their constitutions updated and, when revised, submit a copy of the revised constitution to the Clerk's office. Clubs must also ensure their constitution, accounts and entry book are available for inspection by a Licensing Standards Officer and officers of Police Scotland at all reasonable times.

- 20.3 Section 125 of the 2005 Act allows for exemptions in relation to the licensing of members clubs. These exemptions are:
  - inclusion in assessments for overprovision in the Board's area;
  - ground of refusal of premises licence application relating to overprovision;
  - ground of refusal of premises licence variation application relating to overprovision;
  - requirement for operating plan to contain information as to the premises manager;
  - requirement for the name and address of premises manager to be specified in the premises licence;
  - requirement for there to be a premises manager for the premises;
  - requirement for sales of alcohol under the premises licence to be authorised by a personal licence holder.
- 20.4 An additional development brought about by the 2005 Act is the inclusion of members clubs in the occasional licence provisions. The *Licensing (Clubs) (Scotland) Regulations* 2007 now permit members clubs to apply for occasional licences on similar terms as voluntary organisations, and the fact that a premises licence is in effect in respect of premises used wholly or mainly for the purposes of a club, is not to prevent an occasional licence being issued in respect of those premises. A Licensing Board may issue in respect of those club premises in any period of 12 months:
  - (a) not more than 4 occasional licences each having effect for a period of 4 days or more; and
  - (b) not more than 12 occasional licences each having effect for a period of less than 4 days,

provided that, in any period of 12 months, the total number of days on which occasional licences issued in respect of the premises have effect does not exceed 56 days.

20.5 **Section 9: Occasional Licences**, above, details the Board's policy in relation to occasional licence applications, which will be applied to members clubs.

# Section 21: Excluded Premises - Garages

- 21.1 The Act stipulates that certain premises are excluded from authorising the sale or supply of alcohol. This includes motorway service stations and premises or parts of premises used as a garage. Premises used as a garage if they are used for one or more of the following:
  - (a) The retailing of petrol;
  - (b) The retailing of diesel;
  - (c) The sale of motor vehicles; and

- (d) The maintenance of motor vehicles.
- 21.2 Notwithstanding the foregoing, if a premises (or parts of a premises) are used as a garage they will be able to apply for an alcohol licence if the local community is (or is likely to become) reliant to a significant extent on the premises as a principal source of either fuel or groceries. The effect of this exemption is not limited to rural areas, as there may be instances in urban or other areas where the community is reliant on the premises as their local shop.
- 21.3 In determining an application for such a premises licence, the Licensing Board expects the applicant to provide sufficient information to enable the Board to consider:
  - (i) the locality in which the premises are situated;
  - (ii) what other sources of (a) fuel and/or (b) groceries are in that locality; and
  - (iii) the extent to which persons resident in that locality are, or are likely to become, reliant on the premises as the principal source of (a) fuel, or (b) groceries.
- 21.4 Factors the Licensing Board may consider include:
  - the number of, and distance to other licensed premises
  - the number of premises selling fuel or groceries in the locality;
  - the distance to the nearest other premises selling fuel or groceries;
  - the opening hours of other premises selling fuel or groceries in the locality;
  - the number and/or percentage of persons resident in the locality who are, or are likely to become, reliant on the premises, and
  - to what extent, as the principal source of (a) fuel or (b) groceries, with particular reference to weekly groceries rather than convenience goods.
- 21.5 The Board will have regard to the five licensing objectives when determining such applications and in determining what, if any, conditions it may impose eg, it may be considered appropriate to restrict the display of alcohol to a particular area within the premises.

# Section 22: Licensing Standards Officers

22.1 There are 2 Licensing Standards Officers employed by Argyll and Bute Council. These officers are separate from the Licensing Board and their role is to provide guidance to interested parties; ensure compliance by the holders of premises licences and occasional licences; and to provide mediation to avoid or resolve disputes. They will also participate in the Argyll and Bute Local Licensing Forum.

- 22.2 The Licensing Standards Officers will work with the public, the Council's partners, the Alcohol and Drugs Partnership and the business community in seeking to promote the 5 licensing objectives and ensuring compliance with the law.
- 22.3 Licensing Standards Officers have a new general function of being able to provide information to licensing boards about the conduct of personal licence holders or applicants for a personal licence which is inconsistent with the licensing objectives. Licensing Standards Officers now also have a specific power to report conduct of a personal licence holder, who is or was working in licensed premises in their area, which is inconsistent with the licensing objectives, to the Board. Where a licensing board receives such a report, it may hold a hearing, but is under no obligation to do so.

# **Section 23: Duplication**

23.1 The Board is committed to avoiding duplication with other regulatory regimes so far as possible and will not use its powers under the Act to arrive at outcomes that can be more effectively achieved under other legislation or by other enforcement agencies.

# Section 24: Relationship With Other Strategies

- 24.1 The Board will endeavour to secure proper integration with other strategies, including:
  - ✓ Local crime prevention
  - ✓ Alcohol and drugs strategy
  - ✓ Community safety
  - ✓ Joint HealthProtection Plan
  - ✓ Planning
  - ✓ Transport
  - ✓ Tourism
  - ✓ Equality and
  - ✓ Cultural strategies.

# ANNEX1: SETTLEMENT & ISLAND POPULATIONS ARGYLL AND BUTE

| SETTLEMENT     | POPULATION |
|----------------|------------|
| Ardrishaig     | 1,290      |
| Bowmore        | 720        |
| Campbeltown    | 4,670      |
| Cardross       | 2,110      |
| Dunbeg         | 610        |
| Dunoon         | 9,140      |
| Garelochhead   | 3,700      |
| Helensburgh    | 15,610     |
| Innellan       | 1,210      |
| Inveraray      | 560        |
| Kilcreggan     | 1,270      |
| Lochgilphead   | 2,300      |
| Oban           | 8,490      |
| Port Bannatyne | 1,140      |
| Port Ellen     | 810        |
| Rosneath       | 1,240      |
| Rothesay       | 4,390      |
| Tarbert        | 1,130      |
| Tighnabruaich  | 520        |
| Tobermory      | 1,010      |

| ISLAND        | POPULATION |  |
|---------------|------------|--|
| Bute          | 6,498      |  |
| Coll          | 195        |  |
| Colonsay      | 124        |  |
| Danna         | 1          |  |
| Davaar        | -          |  |
| Easdale       | 59         |  |
| Erraid        | 1          |  |
| Gigha         | 6          |  |
| Gometra       | 2          |  |
| Inchtavannach | 3          |  |
| Innischonan   | 5          |  |
| Iona          | 177        |  |
| Islay         | 3,228      |  |
| Jura          | 196        |  |
| Kerrera       | 34         |  |
| Lismore       | 192        |  |
| Luing         | 195        |  |

Lunga (Luing)

| ISLAND        | POPULATION |  |
|---------------|------------|--|
| Mull          | 2,800      |  |
| Oronsay       | 8          |  |
| Sanda         | -          |  |
| Seil          | 551        |  |
| Shuna (Luing) | 3          |  |
| Tiree         | 653        |  |
| Ulva          | 11         |  |
| Total         | 14, 942    |  |
|               |            |  |

## ANNEX 2: Argyll and Bute Licensing Board Hearing Note of Procedure for Review of Premises Licences/Personal Licences

- 1. The Chair will welcome everyone, outline this procedure and confirm that the Licence Holder and all other parties accept the hearing procedure.
- 2. The Chair will invite the Licence Holder or their agent to confirm their status, the nature of the application and any initial comment.
- 3. The Chair will then ask for statements in support of any reports lodged e.g. from Police Scotland, Licensing Standards Officer, etc.
- 4. Any party that has made a representation, or their agent, will be given the opportunity to speak in support of their case.
- 5. The Licence Holder, or their agent, will have the opportunity to question the party making the representation, or their agent, on matters related to the representation.
- 6. The Licence Holder, or their agent, will be given the opportunity to speak in support of their licence.
- 7. Any party making a representation, or their agent, will have the opportunity to question the Licence Holder, or their agent, on matters relating to their presentation.
- 8. Members of the Board, through the Chair, may ask questions of any party.
- 9. The parties making representations, or their agents, will have the opportunity to sum up.
- 10. The Licence Holder, or their agent, will have the opportunity to sum up.
- 11. The Chair will confirm that everyone has had a fair hearing.
- 12. The Board will debate the application and may decide to retire at any time during the Hearing to receive advice or to deliberate on the application. The Board will then determine the application in the presence of all parties.
- 13. In cases where a period of suspension is ordered, the Licence Holder, or their agent, will be given the opportunity to be heard in relation to the commencement date and the duration of the suspension.
- 14. The Board will debate and determine the commencement date and the duration of the suspension.
- 15. Parties will be advised verbally of the decision and notified that written confirmation will be received from the Clerk to the Board within 7 days.

## ANNEX 3: THE ARGYLL AND BUTE LICENSING BOARD SCHEME OF DELEGATION

#### 1. Delegation to the Clerk or Depute Clerk of the Licensing Board:

- 1.1 The Board agreed that decisions in respect of the following matters are delegated to the Clerk or the Depute Clerk of the Licensing Board or person(s) appointed to assist the Clerk (where stated). It was noted that the Clerk and Depute Clerk may elect not to use their delegated powers in a particular case, in which case the matter will be referred to the Licensing Board.
- 1.2 Any application for a minor variation of a premises licence (Section 29 of the 2005 Act).
- 1.3 Any application to substitute a new premises manager (Section 31 of the 2005 Act).
- 1.4 Any application to transfer a premises licence where the transferee has not been convicted of any relevant or foreign offence.
- 1.5 Any application for confirmation of a provisional licence where no variation (other than a minor variation) has been made to the operating plan or layout plan for the premises to which the licence relates since the provisional licence was issued or since a variation of the provisional premises licence was granted.
- 1.6 Any application for a personal licence or renewal of a personal licence where the applicant has not been convicted of a relevant or foreign offence and the Chief Constable has not recommended that the application be refused.

2. Delegation to the Chair of the Licensing Board (in the event of the Chair being unavailable for any reason, the delegation is to the Vice-Chair):

- 2.1 Any application for an occasional licence where no objections or representations have been received nor a notice recommending refusal from the Chief Constable or any report from the Licensing Standards Officer recommending refusal.
- 2.2 Whether to impose a condition in relation to the grant of an occasional licence which requires any person selling, pouring or delivering alcohol in terms of the occasional licence to either hold a training qualification, or alternatively be trained to the prescribed standard, as detailed at **9.15**. In exercising this delegated power, the Chair shall consult with the Clerk of the Board.
- 2.2 Any application for extended hours where no objections or representations have been received nor a notice recommending refusal from the Chief Constable or any report from the Licensing Standards Officer recommending refusal.

### 3. Delegation to the Chair and one other Member:

3.1 Any application for an occasional licence or extended hours which has attracted representations or objections shall be determined by the Chair and one other Member of the Board in conjunction with the Clerk or Depute Clerk in the first instance. If there is no consensus, a third Member can be consulted.

#### 4. General:

4.1 Any matters which are not the subject of a specific delegation in terms of this Scheme of Delegation and not prescribed by the *Licensing (Scotland) Act* 2005 shall be determined by the Licensing Board at a meeting arranged by the Clerk in consultation with the Chair of the Licensing Board.

40

## ANNEX 4: SCOTTISH COUNCIL OF VOLUNTARY ORGANISATIONS

Defining Voluntary Organisations; What is a voluntary organisation?

SCVO defines voluntary organisations as non-profit driven, non-statutory, autonomous and run by individuals who do not get paid for running the organisation. Some voluntary organisations are recognised by the Inland Revenue as charities.

There are no agreed hard and fast rules for distinguishing the boundary line between voluntary and other organisations. However, the following exclusions are based on the notion that the voluntary sector represents a unique value system. Even within the set of organisations that hold to this value system, there are particular exclusions made for pragmatic reasons.Exclusions

There are two key tests that we have used to distinguish voluntary organisations from other organisations:

Does the organisation represent a for-profit driven rather than public benefit motivation?

Does the organisation aim to satisfy an exclusive and private objective (or conviction) rather than a shared benefit?

The first test excludes the following:

- Private sector organisations A key feature of voluntary organisations is that they are ultimately directed by individuals who do not make their living from their involvement in running the organisation. This naturally excludes most private sector businesses.
- Financial institutions such as large building societies and friendly societies (eg Standard Life). These organisations are mutuals, but their overriding aim is to generate profit, rather than address a social need.

The second test excludes the following:

Political parties and groups campaigning on a method of governance • rather than to address a particular social need. It can be argued that at the grand level of things, political groups set up to address social need in its widest sense and are thus voluntary associations. However, public opinion has long determined that political activity is not seen as a public, rather than private, objective, and as such political parties are conventionally considered distinct to the voluntary sector. Nevertheless, certain civic participation groups and pressure groups campaigning on a specific social need, on behalf of excluded groups are included.

• Note that there are a significant number of Scottish charities set up as quangos or quasi non-governmental organisations. These organisations are essentially controlled by the public sector and set up by statute. Consequently, they also cannot be regarded as voluntary sector.

Academic sector, such as universities and colleges are also excluded. It is argued that these organisations are predominantly funded by the public sector.

- Faith based organisations, such as churches which are charitable, have a primarily religious motivation. Some faith-based organisations also set up projects that are separately constituted to address specific social needs, and these are included as voluntary sector. However, religious activity in isolation is not regarded as voluntary sector as it is an exclusive and private objective, similar to political motivation.
- Organisations officially recognised as trade unions are excluded from our definition on pragmatic grounds. The main trade unions have their own voice as a sector and are often politically motivated. However, some smaller unions of individuals, such as professional associations or business support groups are included in this voluntary sector definition.
- Private independent schools some private schools are financially exclusive. Even if they redirect all their profit back into the school, they are arguably not driven for public benefit. Those schools which are clearly not aimed at public benefit are excluded from our voluntary sector definition.

Other terms used to describe the sector

The 'social economy' is a term increasingly used in relation to the voluntary sector. The phrase social economy is used to describe the economic dimension of voluntary sector activity. But while it can lead to a policy focus on some specific parts of the sector, it is not limited to those organisations that most closely emulate private sector operations known as social enterprises.

The 'Third Sector' is another term used to refer to the voluntary sector. A perspective based on work carried out by the CBS Network (2002) defines the Third Sector as all constituted organisations, plus the family economy, as set apart from the statutory and private sectors, and as such voluntary organisations are predominant within it. Regulated voluntary sector.

The 'regulated voluntary sector' is a subset of the voluntary sector, that comprises voluntary sector charities, housing associations and credit unions. Each of these type of organisation is subject to regulation and their presence is thus recorded by the UK Inland Revenue, Communities Scotland or the UK Financial Services Authority respectively. This makes it possible to carry out a more detailed statistical analysis of this part of the sector. All statistics in this almanac specifically relate to the regulated voluntary sector, unless otherwise indicated.

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